# **Troy City Board** of Education **FINANCIAL STATEMENTS** For the Year Ended September 30, 2020

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#### **INDEPENDENT AUDITORS' REPORT**

Members of the Board Troy City Board of Education Troy, Alabama

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Troy City Board of Education (the "Board"), a component unit of the City of Troy, Alabama, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Board as of September 30, 2020, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund and the Child Nutrition Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-10, and pension and OPEB schedules on pages 54-58, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Board's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2021, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama June 21, 2021

#### Introduction

The Management's Discussion and Analysis ("MD&A") of Troy City Board of Education's ("Board") financial performance provides an overall review of the Board's financial activities for the fiscal year ended September 30, 2020. The intent of this discussion and analysis is to look at the Board's financial performance as a whole. Readers should also review the notes to the financial statements and the financial statements to enhance their understanding of the Board's financial performance.

The MD&A is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis - for State and Local Governments. Certain comparative information between the current year and the prior year is required to be presented in the MD&A and is included in this report.

#### **Summary of Significant Accounting Policies**

The Board is a public educational agency operating under the applicable laws and regulations of the State of Alabama. A five member Board appointed by the City Council of the City of Troy, Alabama, governs it. The Board prepares its basic financial statements as set forth by the Alabama State Department of Education's financial planning, budgeting and reporting guidelines and the requirements of grants of federal agencies from which it receives funds.

#### **Overview of the Financial Statements**

This discussion and analysis serves as an introduction to the Board's basic financial statements which are the government-wide financial statements, fund financial statements, and the notes to the financial statements. This report also includes supplementary information in addition to the basic financial statements themselves.

The first two statements are government-wide financial statements — the *Statement of Net Position* (page 11) and the *Statement of Activities* (page 12). These provide both long-term and short-term information about the Board's overall financial status. Although other governments may report governmental activities and business-type activities, the Board has no business-type activities.

The *Statement of Net Position* presents information on all of the Board's assets and deferred outflows of resources less liabilities and deferred inflows of resources, which result in net position. The statement is designed to display the financial position of the Board. Over time, increases and decreases in net position help determine whether the Board's financial position is improving or deteriorating.

The *Statement of Activities* provides information which shows how the Board's net position changed as a result of the year's activities. The statement uses the accrual basis of accounting, which is similar to the basis of accounting used by private-sector businesses. All of the revenues and expenses are reported regardless of the timing of when cash is received or paid. The statement identifies the extent to which each expenditure function draws from general revenues of the Board (primarily local taxes) or is financed through charges for services (such as lunchrooms) and intergovernmental aid (primarily federal programs and state appropriations).

The fund financial statements provide more detailed information about the Board's most significant (major) funds — not the Board as a whole. A fund is a grouping of related accounts that is used to keep track of specific sources of funding and spending for particular purposes. The Board uses fund accounting to ensure and demonstrate fiscal accountability. Governmental funds are presented in the fund financial statements.

#### Governmental funds

All of the Board's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds statements — the Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances — are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Board's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information that explains the relationship (or differences) between them.

Notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

In addition to the basic financial statements and the accompanying notes, this report also presents certain *Required Supplementary Information* ("RSI") other than the MD&A consisting of budgetary comparison schedules for the General Fund and the Child Nutrition Program ("CNP").

#### Financial Analysis of the Board as a Whole

As noted earlier, the Board has no business-type activities. Consequently, the Board's net position is reported as governmental activities. Program revenues, specifically operating grants and contributions, are the largest component of total revenues.

Following is a condensed financial analysis, presented in comparative format, of the government-wide net position of the Board:

#### **Net Position - Governmental Activities**

September 30,	2020	2019
Accets		
Assets Current and other assets	\$ 7,288,362	\$ 6,078,779
	. , ,	
Capital assets, net of depreciation	20,016,802	20,345,119
Total assets	27,305,164	26,423,898
Deferred outflows of resources		
Deferred loss on refunding of debt	2,342,914	2,477,171
Deferred outflows related to pension	2,771,078	2,443,292
Deferred outflows related to OPEB	1,081,408	1,057,566
	, ,	, ,
Total deferred outflows of resources	6,195,400	5,978,029
Liabilities		
Current liabilities	1,481,275	1,579,447
Noncurrent liabilities	48,209,583	55,218,089
Total liabilities	49,690,858	56,797,536
Deferred inflows of resources		
Unearned property taxes	1,636,168	1,755,616
Deferred inflows related to pension	886,000	2,246,000
Deferred inflows related to OPEB	8,792,955	1,609,579
Total deferred inflows of resources	11,315,123	5,611,195
A		
Net position	(4, 440, 00=)	(4.740.440)
Net investment in capital assets	(1,449,997)	(1,719,140)
Restricted	1,165,917	1,143,409
Unrestricted (deficit)	(27,221,337)	(29,431,073)
Total net position (deficit)	\$ (27,505,417)	\$ (30,006,804)

The Board's liabilities and deferred inflows exceeded its assets and deferred outflows by \$27,505,417 at the close of FY 2020 resulting in a deficit in net position due largely to pension and OPEB obligations. Net investment in capital assets has a deficit balance due primarily to the refunding of a portion of the 2011 bond issue in a prior year.

Readers of the financial statements must understand that these new reporting requirements do not change the Board's cash position, credit worthiness, or overall financial health. The Board's financial ability to fund daily operations, meet debt obligations and allocate resources to achieve goals and objectives is unchanged. More detailed information regarding the calculations and reporting requirements of GASB 68 and GASB 75 can be found in the Notes to the Financial Statements.

Restricted net position, consisting of those net assets restricted by debt covenants, federal program compliance, and future capital projects, is \$1,165,917 at September 30, 2020.

Following is a condensed schedule of revenues and expenses from the governmental activities for the year ended September 30, 2020, presented with comparative data for the previous year:

#### **Summary of Changes in Net Position From Operating Results**

Years ended September 30,	2020	2019
Program Revenues		
Charges for services	\$ 1,335,745	\$ 1,781,442
Operating grants and contributions	13,358,210	12,695,642
Capital grants	482,085	475,411
General Revenues		
Local property taxes	1,833,005	1,705,638
Sales and use taxes	3,720,183	3,960,913
Grants and contributions not restricted for specific programs	95,000	90,000
Other taxes	65,116	65,357
Other	378,442	370,669
Total revenues	21,267,786	21,145,072
Expenses		
Instructional services	11,154,266	11,708,321
Instructional support services	2,782,352	2,833,196
Operation and maintenance services	1,343,907	1,356,991
Student transportation services	133,592	196,005
Food services	885,245	1,107,598
General administrative services	1,044,327	1,124,021
Interest and fiscal charges	1,004,392	1,021,169
Other expenses	418,318	486,628
Total company	40.766.200	10 022 020
Total expenses	18,766,399	19,833,929
Change in net position	2,501,387	1,311,143
Net position (deficit) beginning of year	(30,006,804)	(31,317,947)
Net position (deficit) end of year	\$ (27,505,417)	\$ (30,006,804)

Program revenues, specifically operating grants and contributions, are the largest component of the total revenues.

 Operating grants and contributions contribute 88% of program revenues and 63% of total revenues. The major sources of revenues in this category are state foundation program funds, state transportation operating funds, and state and federal funds restricted for specific programs.

- Capital grants and contributions include state capital outlay funds and state fleet renewal funds to replace bus fleet.
- Charges for services include federal reimbursement for meals, student meal purchases, and local school revenues.
- General revenues primarily property taxes, sales taxes, and impact aid funds, are used to provide for expenses not covered by program revenues.

Instructional services and instructional support expenses are the largest expense function of the Board (74%).

- In addition to teacher salaries and benefits, instructional services include: teacher aides, substitute teachers, textbooks, depreciation of instructional buildings, professional development, and classroom instructional materials, supplies, and equipment.
- Instructional support services include salaries and benefits for school principals, assistant principals, librarians, counselors, school secretaries, school bookkeepers, school nurses, and professional development expenses.
- Operation and maintenance services include utilities, security services, janitorial services, maintenance services, and depreciation of maintenance vehicles.
- Student transportation services include salaries and benefits for the bus mechanic, transportation director, bus drivers and transportation secretary. These funds also include depreciation of buses, bus maintenance supplies, fuel, bus cell phones, and fleet insurance.
- Food services include salaries and benefits for cooks, servers, cashiers, lunchroom managers, the program director and secretary, as well as professional development for the program staff, donated and purchased food, food preparation and service supplies, kitchen and lunchroom equipment, lunchroom vehicle and depreciation of equipment and facilities.
- General administrative services include salaries and benefits for the superintendent, assistants, clerical and financial staff, and other personnel that provide system-wide support for the schools. Also included are legal expenses, liability insurance, training for board members and general administrative staff, office supplies, printing costs, and depreciation of central office equipment and facilities.
- Interest and fiscal charges includes interest and principal on long-term debt issues and other expenses related to the issuance and continuance of debt issues.
- Other expenses include the salaries and benefits for preschool teachers and aides, extended day personnel, and community education coordinator.

#### **Financial Analysis of the Board's Funds**

The analysis of governmental funds serves the purpose of looking at what resources came into the funds, how they were spent, and what is available for future expenditures. Did the Board generate enough revenue to pay for current obligations? What is available for spending at the end of the year? The financial performance of the Board as a whole is reflected in its governmental funds as well. At the end of the FY20, the Board's combined governmental funds reported ending fund balances of \$4,234,731 which is an increase of \$1,426,895 over the FY19 ending fund balances.

**General Fund** – The General Fund is the primary operating fund of the Board. The General Fund balance increased by \$1,817,964. Each school system is required to have a one-month general fund operating balance. Troy City Schools met this requirement for FY 2020.

**Child Nutrition Program Fund** – The Child Nutrition Program is funded primarily by USDA grants for the School Breakfast Program, National School Lunch Program, and Summer Food Service Program for Children. Funds are received based on the number of free and reduced meals served. On average, 62% of our students receive free and reduced price meals. The summer feeding program continued in 2020. Anyone under the age of 18 is eligible to participate for free.

#### General Fund Budgetary Highlights

The original 2020 fiscal year budget, adopted on September 16, 2019, was based on guaranteed revenues, estimates of local tax/fee revenues and necessary expenditures. Amendment #1 includes incorporating the actual beginning balances, carry-over funds for federal programs and budgeting some state and federal programs that had not been authorized at the time the original budget was due. There were also some changes in various funds to bring the budget more in line with actual expenditures. The Troy City Board of Education approved amendment #1 on February 24, 2020 and amendment #2 on June 25, 2020. The comparison of General Fund original budget to the final amended budget is on page 17.

#### Capital Assets and Debt Administration

**Capital Assets** – At September 30, 2020, the Board had \$20,016,802 invested in capital assets including land, buildings, and equipment costing \$5,000 or more. This amount is net of accumulated depreciation to date. Increases during the year represent additions to those categories, while decreases represent retirement of assets during the year and depreciation of depreciable assets for the year. Note 2 to the financial statements provides information on these assets.

**Capital Projects** – The Board invested \$312,003 in capital expense during fiscal year 2020. This was predominately used to complete the improvements on the elementary school vestibule project and to purchase additional busses.

**Long-Term Debt** — At year-end, the Board owed \$23,982,826 in outstanding bonds, net of unamortized bond discounts/premiums and \$27,873 in outstanding capital leases for various computer and office equipment.

**Estimated Capital Needs** — As of September 30, 2020, the Board's Five-Year Capital Plan, based upon critical needs, totaled approximately \$20 million throughout the system. These estimated capital needs include renovations to Troy Elementary to enhance building security, update/replace technology at all schools, update/replace intercom systems at Troy Elementary and Charles Henderson High School and renovations at Charles Henderson High School.

#### **Economic Factors Affecting Next Fiscal Year**

#### **Student Enrollment**

The student enrollment figure as of the twenty days after Labor Day Report for the 2019-2020 school year was 1,742, which indicates a decline in enrollment of approximately 73 students for the 2020 fiscal year.

<u>Fiscal Year</u>	<u>Enrollment</u>
2020	1,742
2019	1,815
2018	1,893
2017	1,899
2016	2,018
2015	2,040
2014	2,100
2013	2,076
2012	2,116
2011	2,161

#### **Contacting the School Board's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Board's finances and to show the Board's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Patricia Norman, Chief Financial Officer, Troy City Board of Education, 358 Elba Highway, Troy, AL 36079 or by calling (334) 566-3741.

# **Troy City Board of Education Statement of Net Position**

	Governmental
September 30, 2020	Activities
Assets	
Cash and cash equivalents	\$ 3,029,498
Investments	18,000
Receivables	2,480,035
Inventories	53,597
Restricted assets	4 420 745
Cash and cash equivalents	1,430,715
Prepaid expenses Unamortized bond insurance	75,531 200,986
Capital assets, not being depreciated	892,701
Capital assets, not being depreciated  Capital assets, net of depreciation	19,124,101
Total assets	27,305,164
	,, -
Deferred Outflows of Resources	2 2 4 2 2 4 4
Deferred loss on refunding of debt	2,342,914
Deferred outflows related to pension	2,771,078
Deferred outflows related to OPEB	1,081,408
Total deferred outflows of resources	6,195,400
Liabilities	
Accounts payable	224,674
Salaries and benefits payable	989,003
Accrued interest payable	264,798
Unearned revenue	2,800
Long-term liabilities	
Net pension liability	17,302,000
Net OPEB liability	6,896,884
Due and payable within one year	754,494
Due and payable after one year	23,256,205
Total liabilities	49,690,858
Deferred Inflows of Resources	
Unearned property taxes	1,636,168
Deferred inflows related to pension	886,000
Deferred inflows related to OPEB	8,792,955
Total deferred inflows of resources	11,315,123
Not Position	
Net Position  Not investment in capital assets	(1 440 007)
Net investment in capital assets	(1,449,997)
Restricted for debt service	1,165,917
Unrestricted (deficit)	(27,221,337)
Total net position (deficit)	\$ (27,505,417)

# Troy City Board of Education Statement of Activities

#### For the year ended September 30, 2020

Functions / Programs	Expenses
Instructional services	\$ 11,154,266
Instructional support services	2,782,352
Operation and maintenance services	1,343,907
Student transportation services	133,592
Food services	885,245
General administrative services	1,044,327
Interest and fiscal charges	1,004,392
Other expenses	418,318
Total	\$ 18,766,399

	Charges For Services	Pro	ogram Revenues Operating Grants and Contributions		Capital Grants and Contributions	-	Net (Expenses) Revenues and Changes In Net Position Governmental Activities
\$	244,404 195,873 14,660 16,091 672,820 69,587	\$	9,684,425 2,232,491 1,076,936 91,982 56,764 117,280	\$	472,484 - 1,275 8,326 - - -	\$	(752,953) (353,988) (251,036) (17,193) (155,661) (857,460) (1,004,392) (197,676)
\$	1,335,745	\$	13,358,210	\$	482,085		(3,590,359)
General Revenues Taxes: Property taxes levied for general purposes Local sales tax Other taxes Grants and contributions not restricted for specific programs Investment earnings Miscellaneous					1,833,005 3,720,183 65,116 95,000 11,562 366,880		
Total g	general revenues						6,091,746
Change	e in net position						2,501,387
Net po	Net position (deficit) beginning of year						(30,006,804)
Net po	sition (deficit) e	nd of	year			\$	(27,505,417)

# **Troy City Board of Education Balance Sheet – Governmental Funds**

Assets         Cash and cash equivalents         \$ 2,966,775         \$ 76,427           Investments         -         -           Receivables         2,095,957         84,264           Due from other funds         31,049         -           Inventories         -         53,597           Prepaid expenses         75,531         -           Restricted assets:         -         -           Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances         -         -           Liabilities         8         108,903         \$ -           Accounts payable         \$ 108,903         \$ -           Accounts payable         \$ 108,903         \$ -           Ledger overdraft         -         -           Salaries and benefits payable         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         1         -           Unearned revenue - property taxes         1,636,168         -           Fund Balances         -	September 30, 2020		General Fund		Child Nutrition Fund
Cash and cash equivalents         \$ 2,966,775         \$ 76,427           Investments         -         -           Receivables         2,095,957         84,264           Due from other funds         31,049         -           Inventories         -         53,597           Prepaid expenses         75,531         -           Restricted assets:         -         -           Cash and cash equivalents         -         -           Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances           Liabilities, Deferred Inflows of Resources, and Fund Balances         108,903         \$ -           Due to other funds         -         -           Ledger overdraft         -         -           Ledger overdraft         -         -           Salaries and benefits payable         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         1,636,168         -           Unearned revenue - property taxes         1,536,168         - <td></td> <td></td> <td></td> <td></td> <td></td>					
Investments	Assets				
Receivables         2,095,957         84,264           Due from other funds         31,049         -           Inventories         -         53,597           Prepaid expenses         75,531         -           Restricted assets:         -         -           Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances           Liabilities         \$ 108,903         \$ -           Accounts payable         \$ 108,903         \$ -           Due to other funds         -         -           Ledger overdraft         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         949,677         34,530           Unearned revenue - property taxes         1,636,168         -           Fund Balances         75,531         53,597           Restricted         75,531         53,597           Restricted         -         -           Assigned         2,507,936         -           Total fund balances         2,	Cash and cash equivalents	\$	2,966,775	\$	76,427
Due from other funds         31,049         -           Inventories         -         53,597           Prepaid expenses         75,531         -           Restricted assets:         -         -           Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances           Liabilities         8         -           Accounts payable         \$ 108,903         \$ -           Due to other funds         -         -           Ledger overdraft         -         -           Salaries and benefits payable         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         949,677         34,530           Unearned revenue - property taxes         1,636,168         -           Fund Balances         75,531         53,597           Restricted         -         -           Assigned         -         126,161           Unassigned         2,583,467         179,758           Total liabilities, deferred inflows of res	Investments		-		-
Inventories         -         53,597           Prepaid expenses         75,531         -           Restricted assets:         -         -           Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances         -         -           Liabilities         -         -         -           Accounts payable         \$ 108,903         \$ -         -           Due to other funds         -         -         -           Ledger overdraft         -         -         -           Salaries and benefits payable         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         1,636,168         -           Unearned revenue - property taxes         1,636,168         -           Fund Balances         -         -           Nonspendable         75,531         53,597           Restricted         -         -           Assigned         -         126,161           Unassigned         2,583,467	Receivables		2,095,957		84,264
Prepaid expenses         75,531         -           Restricted assets:         -         -           Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances         -         -           Liabilities         8         -         -           Accounts payable         \$ 108,903         \$ -         -           Due to other funds         -         -         -           Ledger overdraft         -         -         -           Salaries and benefits payable         837,974         34,530         -           Unearned revenue         2,800         -         -           Total liabilities         949,677         34,530         -           Pund Balances         -         -         -         -         -           Unearned revenue - property taxes         1,636,168         -         -           Fund Balances         -         -         -         -           Nonspendable         75,531         53,597         -         -           Restricted         -         -         -         -           Assigned <td>Due from other funds</td> <td></td> <td>31,049</td> <td></td> <td>-</td>	Due from other funds		31,049		-
Restricted assets:         Cash and cash equivalents         -         -           Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances           Liabilities         \$ 108,903         \$ -           Accounts payable         \$ 108,903         \$ -           Due to other funds         -         -           Ledger overdraft         -         -           Salaries and benefits payable         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         -         -           Unearned revenue - property taxes         1,636,168         -           Fund Balances         -         -           Nonspendable         75,531         53,597           Restricted         75,531         53,597           Restricted         -         -           Assigned         2,507,936         -           Total fund balances         2,583,467         179,758	Inventories		-		53,597
Cash and cash equivalents         - <td>Prepaid expenses</td> <td></td> <td>75,531</td> <td></td> <td>-</td>	Prepaid expenses		75,531		-
Total assets         \$ 5,169,312         \$ 214,288           Liabilities, Deferred Inflows of Resources, and Fund Balances           Liabilities         \$ 108,903         \$ -           Accounts payable         \$ 108,903         \$ -           Due to other funds         -         -           Ledger overdraft         -         -           Salaries and benefits payable         837,974         34,530           Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources         949,677         34,530           Unearned revenue - property taxes         1,636,168         -           Fund Balances         Nonspendable         75,531         53,597           Restricted         -         -           Assigned         -         126,161           Unassigned         2,507,936         -           Total fund balances         2,583,467         179,758           Total liabilities, deferred inflows of resources,	Restricted assets:				
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities  Accounts payable \$ 108,903 \$ - Due to other funds Ledger overdraft Salaries and benefits payable 837,974 34,530 Unearned revenue 2,800  Total liabilities 949,677 34,530  Deferred Inflows of Resources Unearned revenue - property taxes 1,636,168 -  Fund Balances Nonspendable 75,531 53,597 Restricted Assigned - 126,161 Unassigned 2,507,936  Total fund balances  Total fund balances 2,583,467 179,758	Cash and cash equivalents		-		
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities  Accounts payable \$ 108,903 \$ - Due to other funds Ledger overdraft Salaries and benefits payable 837,974 34,530 Unearned revenue 2,800  Total liabilities 949,677 34,530  Deferred Inflows of Resources Unearned revenue - property taxes 1,636,168 -  Fund Balances Nonspendable 75,531 53,597 Restricted Assigned - 126,161 Unassigned 2,507,936  Total fund balances  Total fund balances 2,583,467 179,758	Total accets	¢	5 169 312	¢	214 288
and Fund BalancesLiabilitiesAccounts payable\$ 108,903 \$ -Due to other funds-Ledger overdraft-Salaries and benefits payable837,974 34,530Unearned revenue2,800 -Total liabilities949,677 34,530Deferred Inflows of Resources Unearned revenue - property taxes1,636,168 -Fund Balances Nonspendable75,531 53,597RestrictedAssigned-126,161Unassigned2,507,936Total fund balances2,583,467 179,758Total liabilities, deferred inflows of resources,	Total assets	<u> </u>	3,103,312	7	214,200
Liabilities  Accounts payable \$ 108,903 \$	Liabilities, Deferred Inflows of Resources,				
Accounts payable \$ 108,903 \$ - Due to other funds	and Fund Balances				
Due to other fundsLedger overdraftSalaries and benefits payable837,97434,530Unearned revenue2,800-Total liabilities949,67734,530Deferred Inflows of Resources Unearned revenue - property taxes1,636,168-Fund Balances Nonspendable75,53153,597RestrictedAssigned-126,161Unassigned2,507,936-Total fund balances2,583,467179,758Total liabilities, deferred inflows of resources,	Liabilities				
Ledger overdraftSalaries and benefits payable837,97434,530Unearned revenue2,800-Total liabilities949,67734,530Deferred Inflows of Resources Unearned revenue - property taxes1,636,168-Fund Balances Nonspendable75,53153,597RestrictedAssigned-126,161Unassigned2,507,936-Total fund balances2,583,467179,758	Accounts payable	\$	108,903	\$	-
Salaries and benefits payable Unearned revenue837,974 2,80034,530Total liabilities949,67734,530Deferred Inflows of Resources Unearned revenue - property taxes1,636,168-Fund Balances Nonspendable Restricted Assigned Unassigned75,531 -53,597 -Assigned Unassigned-126,161 -Unassigned2,507,936-Total fund balances2,583,467179,758	Due to other funds		-		-
Unearned revenue         2,800         -           Total liabilities         949,677         34,530           Deferred Inflows of Resources	Ledger overdraft		-		-
Total liabilities949,67734,530Deferred Inflows of Resources Unearned revenue - property taxes1,636,168-Fund Balances Nonspendable75,53153,597RestrictedAssigned-126,161Unassigned2,507,936-Total fund balances2,583,467179,758Total liabilities, deferred inflows of resources,	Salaries and benefits payable		837,974		34,530
Deferred Inflows of Resources Unearned revenue - property taxes  Fund Balances Nonspendable Restricted Assigned Unassigned Total fund balances  Total liabilities, deferred inflows of resources,	Unearned revenue		2,800		-
Deferred Inflows of Resources Unearned revenue - property taxes  Fund Balances Nonspendable Restricted Assigned Unassigned Total fund balances  Total liabilities, deferred inflows of resources,					
Unearned revenue - property taxes         1,636,168         -           Fund Balances         75,531         53,597           Restricted         -         -           Assigned         -         126,161           Unassigned         2,507,936         -           Total fund balances         2,583,467         179,758           Total liabilities, deferred inflows of resources,	Total liabilities		949,677		34,530
Unearned revenue - property taxes1,636,168-Fund Balances Nonspendable Restricted Assigned Unassigned75,531 -53,597 -Assigned UnassignedTotal fund balances2,507,936 Total liabilities, deferred inflows of resources,	Deferred Inflows of Resources				
Fund Balances Nonspendable 75,531 53,597 Restricted Assigned - 126,161 Unassigned 2,507,936 -  Total fund balances 2,583,467 179,758  Total liabilities, deferred inflows of resources,			1 626 160		
Nonspendable       75,531       53,597         Restricted       -       -         Assigned       -       126,161         Unassigned       2,507,936       -         Total fund balances       2,583,467       179,758         Total liabilities, deferred inflows of resources,	Offeathed revenue - property taxes		1,030,108		
Restricted	Fund Balances				
Restricted	Nonspendable		75,531		53,597
Assigned - 126,161 Unassigned 2,507,936 -  Total fund balances 2,583,467 179,758  Total liabilities, deferred inflows of resources,	•		-		-
Unassigned2,507,936-Total fund balances2,583,467179,758Total liabilities, deferred inflows of resources,			-		126,161
Total liabilities, deferred inflows of resources,			2,507,936		-
Total liabilities, deferred inflows of resources,					
	Total fund balances		2,583,467		179,758
	Total liabilities, deferred inflows of resources				
γ 5,105,312 γ 214,200	and fund balances	\$	5,169,312	\$	214,288

	Debt Service Fund		Other Governmental Funds		Total Governmental Funds
\$	-	\$	-	\$	3,043,202
	-		18,000		18,000
	-		299,814		2,480,035
	-		-		31,049
	-		-		53 <i>,</i> 597
	-		-		75,531
	1,430,715		-		1,430,715
\$	1,430,715	\$	317,814	\$	7,132,129
		<u> </u>	017,01	<u> </u>	7,202,220
\$	-	\$	115,771	\$	224,674
	-		31,049		31,049
	-		13,704		13,704
	-		116,499		989,003
	-		-		2,800
1	-		277,023		1,261,230
			<u>-</u>		1,636,168
	-		-		129,128
	1,430,715		-		1,430,715
	-		40,791		166,952
	-		-		2,507,936
	1,430,715		40,791		4,234,731
	, 22, 25		,		,,
\$	1,430,715	\$	317,814	\$	7,132,129

# Troy City Board of Education Reconciliation of Balance Sheet of Governmental Funds to Statement of Net Position

September 30, 2020			
Total fund balances - governmental funds		\$	4,234,731
Amounts reported for governmental activities in the statement different because:	of net position a	are	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			
Governmental capital assets Less accumulated depreciation	32,775,212 (12,758,410)		20,016,802
Other long-term assets are not available to pay for current period expenditures and therefore, are deferred on the statement of net position.			200,986
Deferred inflows and outflows represent an acquisition or consumption of net position, respectively, that applies to a future period and, therefore, are not reported as liabilities or assets in the governmental funds.  Deferred loss on refunding debt  Deferred outflows related to pension	2,342,914 2,771,078		
Deferred outflows related to OPEB Deferred inflows related to pension Deferred inflows related to OPEB	1,081,408 (886,000) (8,792,955)		(3,483,555)
Long-term liabilities, including bonds payable, bond discounts, and accrued interest payable, are not due and payable in the current period and, therefore, are not reported in the funds.			
Accrued interest payable	(264,798)		
Net pension liability	(17,302,000)		
Net OPEB liabilitiy	(6,896,884)		
Current portion of long-term debt	(754,494)		(40 474 204)
Non-current portion of long-term debt	(23,256,205)		(48,474,381)
Net position of governmental activities		\$	(27,505,417)

# Troy City Board of Education Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Footbase and defect when 20, 2020	General	N14	Child
For the year ended September 30, 2020	Fund	Nutritio	n Funa
Revenues			
State revenues	\$ 10,671,356	\$	-
Federal revenues	117,704	57	70,032
Local revenues	4,849,286	14	49,673
Other revenues	33,058		39,037
Total revenues	15,671,404	75	58,742
Expenditures			
Instructional services	9,059,265		-
Instructional support services	2,160,757		-
Operation and maintenance services	1,243,151		-
Student transportation services	142,260		-
Food services	<del>-</del>	98	82,149
General administrative services	971,422		-
Capital outlay	1,275		-
Debt service:			
Principal	34,940		-
Interest	7,520		-
Other expenses	232,369		43,265
Total expenditures	13,852,959	1,02	25,414
Excess (deficiency) of revenues over			
(under) expenditures	1,818,445	(26	66,672)
Other Financing Sources (Uses)			
Indirect cost	90,749		-
Transfers in	122,888	20	08,116
Transfers out	(214,118)		
Net other financing sources (uses)	(481)	20	08,116
Net change in fund balances	1,817,964	(5	58,556)
Fund balances, beginning of year	765,503	23	38,314
Fund balances, end of year	\$ 2,583,467	\$ 17	79,758

	Other		Total
Debt	Governmental		Governmental
Service Fund	Funds		Funds
\$ -	\$ 480,810	\$	11,152,166
-	2,581,148		3,268,884
1,008,086	767,591		6,774,636
-	-		72,095
1,008,086	3,829,549		21,267,781
_	1,941,451		11,000,716
_	874,186		3,034,943
_	115,221		1,358,372
-	82,489		224,749
-	, -		982,149
-	132,050		1,103,472
-	165,156		166,431
535,000	165,000		734,940
460,730	418,657		
-	163,322		438,956
995,730	4,057,532		19,931,635
12,356	(227,983)		1,336,146
12,550	(227,303)		1,330,140
_	_		90,749
-	7,405		338,409
-	(124,291)		(338,409)
-	(116,886)		90,749
12,356	(344,869)		1,426,895
1,418,359	385,660		2,807,836
\$ 1,430,715	\$ 40,791	\$	4,234,731

# Troy City Board of Education Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities

#### For the year ended September 30, 2020

Net change in fund balances - total governmental funds	\$ 1,426,895
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceed depreciation in the current period.	(328,317)
Repayment of note principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	734,940
Accrued interest expense decreased in the current year, which increases net position.	10,152
Discounts, premiums, and deferred losses on refundings do not require the use of current financial resources; therefore, is not reported as an expenditure in governmental funds	(137,480)
Cash pensions contributions reported in the funds were less than the calculated pension expense on the statement of activities and therefore decrease net position.	(220,214)
Other postemployment benefit obligation reported in the statement of activities does not require the use of current financial resources; therefore, is not reported as an expenditure in governmental funds.	1,015,411
Change in net position of governmental activities	\$ 2,501,387

# Troy City Board of Education Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund

	Budgeted Amounts			-			Variance with Final
For the year ended September 30, 2020		Original	Final		Actual		Budget
Revenues							
State revenues	\$	10,088,428	\$ 10,179,802	\$	10,671,356	\$	491,554
Federal revenues	τ.	70,970	70,970	7	117,704	Ψ	46,734
Local revenues		4,346,018	4,358,396		4,849,286		490,890
Other revenues		43,000	43,000		33,058		(9,942)
Total revenues		14,548,416	14,652,168		15,671,404		1,019,236
Expenditures							
Instructional services		9,698,819	9,731,294		9,059,265		672,029
Instructional support services		2,138,526	2,173,182		2,160,757		12,425
Operation and maintenance services		1,245,944	1,259,729		1,243,151		16,578
Student transportation services		151,657	157,657		142,260		15,397
General administrative services		936,700	1,035,774		971,422		64,352
Capital outlay		-	-		1,275		(1,275)
Debt service:							
Principal		34,940	34,940		34,940		-
Interest		4,495	4,495		7,520		(3,025)
Other expenses		269,409	278,968		232,369		46,599
Total expenditures		14,480,490	14,676,039		13,852,959		823,080
Excess (deficiency) of revenues over							
(under) expenditures		67,926	(23,871)		1,818,445		1,842,316
Other Financing Sources (Uses)							_
Indirect cost		133,716	141,107		90,749		(50,358)
Transfers in		181,863	182,469		122,888		(59,581)
Transfers out		(279,175)	(279,781)		(214,118)		65,663
Net other financing sources (uses)		36,404	43,795		(481)		(44,276)
Net change in fund balance		104,330	19,924		1,817,964		1,798,040
			•				_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Fund balance, beginning of year		765,503	765,503		765,503		
Fund balance, end of year	\$	869,833	\$ 785,427	\$	2,583,467	\$	1,798,040
Reconciliation of GAAP to Budgetary Basis GAAP Basis Expenditures	S	14,480,490	14,676,039		13,852,959		823,080
Non-budgeted accrued salaries					227 100		(227 100)
Instructional services		-	-		237,100		(237,100)
Instructional support services		-	-		8,986		(8,986)
Operation and maintenance services		-	-		2,277		(2,277)
Student transportation services		-	-		1,083		(1,083)
General administrative services		-	-		(1,624)		1,624
Other expenses		-	-		8,674		(8,674)
Budgetary basis expenditures	\$	14,480,490	\$ 14,676,039	\$	14,109,455	\$	566,584

# Troy City Board of Education Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Child Nutrition Fund

	Budgeted Amounts				Variance	
For the year ended September 30, 2020		Original		Final	Actual	with Final Budget
Revenues						
Federal revenues	\$	888,300	\$	888,300	\$ 570,032	\$ (318,268)
Local revenues		296,995		296,995	149,673	(147,322)
Other revenues		16,000		16,000	39,037	23,037
Total revenues		1,201,295		1,201,295	758,742	(442,553)
Expenditures						
Food services		1,265,752		1,265,752	982,149	283,603
Other expenses		59,500		59,500	43,265	16,235
Total expenditures		1,325,252		1,325,252	1,025,414	299,838
Deficiency of revenues under						
expenditures		(123,957)		(123,957)	(266,672)	(142,715)
Other Financing Sources						
Transfers in		276,927		276,927	208,116	(68,811)
Net change in fund balance		152,970		152,970	(58,556)	(211,526)
Fund balance beginning of year		238,314		238,314	238,314	-
Fund balance end of year	\$	391,284	\$	391,284	\$ 179,758	\$ (211,526)
Reconciliation of GAAP to budgetary basis GAAP Basis Expenditures Non-budgeted accrued salaries		1,325,252		1,325,252	1,025,414	299,838
Food services					8,620	(8,620)
Budgetary basis expenditures	\$	1,325,252	\$	1,325,252	\$ 1,034,034	\$ 291,218

## Troy City Board of Education Notes to Financial Statements

#### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Troy City Board of Education (the "Board") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Board's accounting policies are described below.

#### **Reporting Entity**

GASB establishes standards for defining and reporting on the financial reporting entity. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for agencies that make up its legal entity. It is also financially accountable for a legally separate agency if its officials appoint a voting majority of that agency's governing body and either it is able to impose its will on that agency or there is a potential for the agency to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. There are no component units which should be included as part of the financial reporting entity of the Board.

The Board is a legally separate agency of the State of Alabama. The financial statements of the Board include local school activity funds and other funds under the control of school principals. These funds are reported on a reporting period ended September 30, 2020 as a special revenue fund.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Although other governments may report both governmental activities and business-type activities, the Board has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. The Board does not allocate indirect expenses to the various functions. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

#### Government-Wide and Fund Financial Statements (continued)

The Board reports the following major governmental funds:

**General Fund** is the Board's primary operating fund accounts for all financial resources, except those required to be accounted for in another fund. The Board's General Fund primarily receives revenues from the Education Trust Fund ("ETF"), appropriated by the Alabama Legislature, and from local taxes. The State Department of Education allocated amounts appropriated from the ETF to the Board on a formula basis.

**Child Nutrition** fund accounts for the funds received from the State Department of Education and received from other sources, which are to be used to provide breakfast and lunch to students.

**Debt Service** fund accounts for the accumulation of resources for, and the payment of, the Board's principal and interest payments on long-term debt.

The Board reports the following governmental fund types in the "Other Governmental Funds" column:

**Special Revenue Funds** account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action. Special revenue funds consist of the following:

- 1. IDEA Part B
- 2. IDEA High Cost Fund
- 3. Preschool Ages 3 5 Part B
- 4. Vocational Education Basic Grant
- 5. Vocational Education Program Improvement
- 6. Vocational Rehab Other
- 7. Title I Part A
- 8. Title II Part A Teacher and Principal Training
- 9. Title IV Part A Safe & Drug Free
- 10. Title VI Part B Low Income Program
- 11. Food and Nutrition Fund
- 12. Local school activity funds

**Capital Projects Funds** account for financial resources to be used for the acquisition or construction of major capital facilities.

**Other Debt Service Funds** account for the accumulation of resources for, and the payment of, the Board's principal and interest payments on long-term debt.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Budgetary Information**

#### **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with GAAP for all governmental funds. All annual appropriations lapse at fiscal year-end. State law requires Alabama school boards to prepare and submit to the State Superintendent of Education the annual budget adopted by the local board of education. In accordance with the regulations of the State Board of Education, the due date for submission of the budget for the 2020 fiscal year was September 16, 2019. The Board approved and submitted its original 2020 annual budget on September 16, 2019.

#### **Budgetary Information (continued)**

Budgetary Basis of Accounting (continued)

The 2020 budget was amended primarily to budget carryover federal funds, adjust federal allocations, and budget additional state and other grant funds that became available after submission of the original budget.

The City Superintendent of Education or Board cannot approve any budget for operations of the school system for any fiscal year that shows expenditures in excess of income estimated to be available plus any balances on hand. The Superintendent, with the approval of the Board, has the authority to make changes within the approved budget provided that a deficit is not incurred by such changes. The Superintendent may approve amendments to program budgets without Board approval.

The budget is prepared under a budgetary basis of accounting that differs from GAAP. Salaries of teachers and other personnel with contracts of less than twelve months are paid over a twelve-month period. Expenditures for salaries (and related fringe benefits) and interest expense are budgeted based on the amount that will be paid from budgeted expenditures on the financial statements. Similarly, interest expense incurred but not paid as of year-end is reported as an expenditure on the financial statements.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position

#### Cash and Cash Equivalents

The Board's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Investments

Investments are stated at amortized cost. The State Attorney General has issued a legal opinion that boards of education may not put public funds at risk by investing in companies not insured by the federal government.

#### Receivables and Allowance for Doubtful Accounts

Receivables are reported as *receivables* in the government-wide financial statements and as *receivables* in the fund financial statements. Receivables include amounts due from grantors or grants issued for specific programs and local taxes. No allowances are made for uncollectible amounts because the amounts are considered immaterial.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

#### Property Tax Calendar

The Pike County Commission (the "Commission") levies property taxes for all jurisdictions including the school boards and municipalities within the county. Millage rates for property taxes are levied at the first regular meeting of the Commission in February of each year. Property taxes are assessed for property as of October 1 of the preceding year based on the millage rates established by the Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31.

#### **Inventories**

Inventories are valued at cost using the first-in/first-out ("FIFO") method. GAAP requires only material balances of inventories accounted for using the purchases method to be reported as an asset in the appropriate governmental fund. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

#### **Prepaid Items**

Prepaid items, such as insurance premiums, are accounted for using the interperiod allocation method for both the government-wide financial statements and the governmental funds financial statements. Under this method, the cash outlay is reported as an asset in the governmental funds balance sheet and amortized ratably over the number of months the payment benefits.

#### **Interfund Loans and Transfers**

Activities between funds that are representative of lending/ borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds"

#### Restricted Assets

Restricted assets at September 30, 2020 consist of cash and cash equivalents which are restricted by debt agreements for debt service payments. Cash and cash equivalents restricted for debt service payments totaled \$1,430,715.

#### Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical costs in the statement of net position. Donated assets are recorded at their acquisition value at the date of donation. The cost of maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Capital assets are recorded as expenditures at the acquisition date in the fund financial statements. The Board has no general infrastructure assets.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

#### Capital Assets (continued)

Depreciation of capital assets is recorded in the statement of activities on a straight-line basis over the estimated useful life of the asset. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and the estimated useful lives of capital assets reported in the government-wide statements are as follows:

Capital Asset Classes	Сар	Estimated Useful Life	
Land improvements – exhaustible	\$	50,000	20 years
Buildings		50,000	50 years
Building improvements		50,000	7 - 30 years
Equipment		5,000	5 - 20 years
Equipment under lease		5,000	5 - 20 years
Vehicles		5,000	8 - 10 years

The capitalization threshold for land, construction in progress, and inexhaustible land improvements is \$1 or more. However, these capital assets are not depreciated.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Board has three items reported in this category, deferred loss on refunding of debt, deferred outflows related to pension and deferred outflows related to OPEB. A deferred loss on refunding of debt results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows related to pension and OPEB result from pension and OPEB contributions related to normal and accrued employer liability (net of any refunds or error service payments) subsequent to the measurement date, the net difference between projected and actual earnings on plan investments, changes in proportion and differences between employer contributions and proportionate share of contributions, and differences between actual and expected experience.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

Deferred Outflows/Inflows of Resources (continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Board has three items that qualify for reporting in this category, unearned property taxes, deferred inflows related to pension, and deferred inflows related to OPEB. Deferred inflows related to pension and OPEB result from differences between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on plan investments, and changes in proportion and differences between employer contributions and proportionate share of contributions.

#### **Compensated Absences**

For vacation leave and other compensated absences with similar characteristics, GASB Statement No. 16 requires the accrual of a liability (as the benefits are earned by the employees), if both of these conditions are met:

- a. The employees' right to receive compensation is attributable to services already rendered.
- b. It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

An accrual for earned sick leave should be made only to the extent it is probable that the benefits will result in termination payments, rather than be taken as absences due to illness or other contingencies, such as medical appointments and funerals.

Professional and support employees earn nonvesting sick leave at the rate of one day per month worked. Employees may accumulate an unlimited number of sick leave days. Employees may use their accrued sick leave as membership service in determining the total years of creditable service in the Teachers' Retirement System of Alabama, with no additional cost to the Board. Because employees do not receive compensation for unused sick leave at termination, no liability is recorded on the financial statements.

Professional and support personnel are provided two days of personal leave per year with pay. The State provides funding, at the substitute rate, for up to two days of personal leave per employee per year. Professional employees are paid, at the Board's substitute rate, for up to two days of unused personal leave. Because unused personal leave cannot be carried over to succeeding years, no liability for unpaid leave is accrued in the financial statements.

Certain employees are allowed two weeks of vacation per year with pay. Personnel considered full time support personnel and instructional personnel contracted for the fiscal year are eligible for vacation leave. Because unused vacation leave cannot be carried over to succeeding years, no liability for unpaid leave is accrued in the financial statements.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

#### **Long-Term Obligations**

In the government-wide financial statements, the unmatured principal of long-term debt, capital leases, and compensated absences are reported in the statement of net position. Interest expense for long-term debt, including accrued interest payable, is reported in the statement of activities. For warrants (bonds) and other long-term debt issued after October 1, 2003, the related premiums and discounts are amortized under accrual accounting and the annual amortization of these accruals is included in the statement of activities. The unamortized portion is reported as an addition or deduction from the related debt on the statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### **Pensions**

The Teachers' Retirement System of Alabama (the "Plan" or "TRS") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the GASB. Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

#### Other Post-Employment Benefits (OPEB) Liability

The Alabama Retired Education Employees' Health Care Trust ("Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

Net Position and Fund Balances

Net position are reported on the government-wide financial statements and are required to be classified for accounting and reporting purposes into the following net position categories:

Net Investment in Capital Assets - Capital assets, net of accumulated depreciation and outstanding principal balances of debt and deferred inflows or outflows of resources attributable to the acquisition, construction, or improvement of those assets.

*Restricted* - Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.

*Unrestricted* - Net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the Board.

Fund balances are reported in the fund financial statements in accordance with GASB 54. The intent of GASB 54 is to provide a more structured classification of fund balances and to improve the usefulness of fund balance reporting to the users of the Board's financial statements. The reporting standard established a hierarchy for fund balance classifications and the constraints imposed on the users of those resources. In governmental funds, the Board's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications-committed and then assigned fund balances before using unassigned fund balances.

As of September 30, 2020, fund balances of the governmental funds are classified as follows:

*Nonspendable* - Amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

*Restricted* - Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed - Amounts that can be used only for specific purposes determined by a formal action of the Board, the highest level of decision making authority. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board.

Assigned - Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used or specific purposes. Under the Board's policy, only the Superintendent may assign amounts for specific purposes.

*Unassigned* - All other spendable amounts.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

Net Position and Fund Balances (continued)

Fund balances at September 30, 2020 are as follows:

					Other		Total
		Child		G	overnmental	G	overnmental
	General Fund	Nutrition	Debt Service		Funds		Funds
Nonspendable:							
Inventories	\$ -	\$ 53,597	\$ -	\$	-	\$	53,597
Prepaid expenses	75,531	-	-		-		75,531
Restricted:							
Debt service	-	-	1,430,715		-		1,430,715
Assigned:							
Subsequent years' budget	-	126,161	-		40,791		166,952
Unassigned	2,507,936	-	-		-		2,507,936
	\$ 2,583,467	\$ 179,758	\$ 1,430,715	\$	40,791	\$	4,234,731

The financial statements include summary reconciliations of the fund financial statements to the government-wide statements after each of the fund statements. The governmental fund balance sheet is followed by a reconciliation between *Total fund balance - governmental funds* and *Total net position - governmental activities* as reported in the government-wide statement of net position. The governmental funds statement of revenues, expenditures and changes in fund balances is followed by a reconciliation between *Total net change in fund balances - governmental funds* and *Change in net position of governmental activities* as reported in the government-wide statement of activities.

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make various estimates. Actual results could differ from those estimates. Estimates that are particularly susceptible to significant change in the near term are related to the remaining useful life of property and equipment, the identification of allowable versus unallowable costs, the timing of revenue recognition, pension liability, and OPEB liability.

#### **Subsequent Events**

Management has evaluated subsequent events through the date that the financial statements were available to be issued, June 21, 2021 and determined there were no events that occurred that required disclosure.

#### Recently Issued and Implemented Accounting Pronouncements

In May 2020, the GASB issued Statement No. 95 ("GASB 95"), *Postponement of the Effective Date of Certain Authoritative Guidance*. GASB 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later. GASB 95 had no impact on the Board's financial statements.

#### Pronouncements Issued But Not Yet Effective

The GASB has issued statements that will become effective in future years. These statements are as follows:

In January 2017, the GASB issued Statement No. 84 ("GASB 84"), Fiduciary Activities. GASB 84 establishes specific criteria for identifying fiduciary activities and the requirements for financial statement reporting. The focus of the criteria is on whether a government is controlling the assets of the fiduciary activity and the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. GASB 84 describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. In addition, recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred which compels the government to disburse fiduciary resources should also be reported. GASB 84 will be effective for the fiscal years beginning after December 15, 2019.

In June 2017, the GASB issued Statement No. 87 ("GASB 87"), *Leases*. The objective of GASB 87 is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of GASB 87 are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89 ("GASB 89"), Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of GASB 89 are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of GASB 89 are effective for reporting periods beginning after December 15, 2020.

## Troy City Board of Education Notes to Financial Statements

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Pronouncements Issued But Not Yet Effective (continued)

In August 2018, the GASB issued Statement No. 90 ("GASB 90"), Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61. The primary objectives of GASB 90 are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

In May 2019, the GASB issued Statement No. 91 ("GASB 91"), Conduit Debt Obligations. The primary objectives of GASB 91 are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. GASB 91 achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2021.

In January 2020, the GASB issued Statement No. 92 ("GASB 92"), *Omnibus 2020*. The objectives of this statement are to enhance the comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of GASB 92 are effective for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued Statement No. 93 ("GASB 93"), Replacement of Interbank Offered Rates. The purpose of this statement is to address accounting and financial reporting implications that result from the replacement of interbank offered rate (IBOR) – most notably, the London Interbank Offered Rate (LIBOR). GASB 93 achieves this objective by (1) providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment, (2) clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate, (3) clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Pronouncements Issued But Not Yet Effective (continued)

the assessment of whether the occurrence of a hedged expected transaction is probable, (4) removing LIBOR as an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap, (5) identifying a Secured Overnight Financing Rate and the Effective Federal Funds Rate as appropriate benchmark interest rates for the qualitative evaluation of the effectiveness of the interest rate swap, and (6) clarifying the definition of reference rate, as it is used in Statement 53, as amended. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021.

In March 2020, the GASB issued Statement No. 94 ("GASB 94"), Public-Private and Public-Public Partnerships and Availability Payment Arrangements. The primary objective of GASB 94 is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in GASB 94 as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. GASB 94 also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in GASB 94, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. GASB 94 is effective for fiscal years beginning after June 15, 2022.

In May 2020, the GASB issued Statement No. 96 ("GASB 96"), Subscription-Based Information Technology Arrangements. GASB 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements ("SBITAs") for government end users (governments). GASB 96 (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. GASB 96 is effective for fiscal years beginning after June 15, 2022.

In June 2020, the GASB issued Statement No. 97 ("GASB 97"), Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans. The primary objectives of GASB 97 are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Pronouncements Issued But Not Yet Effective (continued)

typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution OPEB plans, and employee benefit plans other than pension or OPEB plans as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance consistency, and comparability of the accounting and financial reporting for Internal Revenue Code ("IRC") Section 457 deferred compensation plans that meet the definition of a pension plan and for benefits provided through those plans. The requirements for GASB 97 are effective for reporting periods beginning after June 15, 2021.

The Board is evaluating the requirements of the above statements and the impact on reporting.

#### **Note 2: DETAILED NOTES ON ALL FUNDS**

#### **Deposits and Investments**

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal deposit insurance or by the Security for Alabama Funds Enhancement Program ("SAFE Program"). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14.

Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits with original maturities of greater than three months. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation ("FDIC"). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

The Board's sole investment is in a certificate of deposit with a maturity of March 31, 2024. This certificate of deposit is classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

Note 2: DETAILED NOTES ON ALL FUNDS (Continued)

#### **Accounts Receivable**

Receivables at September 30, 2020 consist of the following:

		Child	Other	
	General	Nutrition	Non-major	Total
6 6				
State Department of Education				
IDEA-Part B	\$ -	\$ -	\$ 29,243	\$ 29,243
Pre-School Ages 3-5-Part B	-	-	27	27
Basic Grant	-	-	612	612
Vocational Rehab	-	-	5,422	5,422
Title I, Part A	-	-	141,670	141,670
Title II, Part A	-	-	1,538	1,538
Title IV, Part A	-	-	55,010	55,010
Title IV, Rural Ed Initiative	-	-	3,926	3,926
Cares Act CRF	-	-	60,161	60,161
Pike County Rev Commissioner	1,636,168	-	-	1,636,168
Pike County Board of Education	370,147	-	-	370,147
School Lunch Program	-	84,264	-	84,264
Phoenix City Board of Education	5,984	-	-	5,984
Tallasee City Board of Education	30,132	-	-	30,132
Pike County Probate Judge	47,172	-	-	47,172
Other	6,354	-	2,205	8,559
Total receivables	\$ 2,095,957	\$ 84,264	\$ 299,814	\$ 2,480,035

All receivables are considered fully collectible and, accordingly, no allowance for uncollectible accounts has been recorded.

#### Capital Assets (Continued)

The following is a summary of changes in capital assets during the year ended September 30, 2020:

	Beginning					Ending	
		Balance		Increases		Decreases	Balance
Governmental Activities: Capital assets, not being depreciated:							
Land	\$	892,701	\$	-	\$	- !	\$ 892,701
Other capital assets:							
Buildings		24,334,770		7,350		-	24,342,120
Building improvements		4,026,071		166,431		-	4,192,502
Land improvements		954,564		-		-	954,564
Equipment		1,322,720		42,519		-	1,365,239
Vehicles		932,383		95,703		-	1,028,086
Total other capital assets at							
historical cost		31,570,508		312,003		-	31,882,511
Less accumulated depreciation for:							
Buildings		8,655,316		434,940		-	9,090,256
Building improvements		1,124,829		105,922		-	1,230,751
Land improvements		567,949		21,125		-	589,074
Equipment		882,114		61,301		-	943,415
Vehicles		887,882		17,032		-	904,914
Total accumulated depreciation		12,118,090		640,320		-	12,758,410
Capital assets, net of depreciation		19,452,418		(328,317)		-	19,124,101
Total governmental activities capital assets, net	\$	20,345,119	\$	(328,317)	¢	_ (	\$ 20,016,802
capital assets, fiet	ڔ	20,343,113	ڔ	(320,317)	٧		20,010,002

Depreciation expense was allocated to the governmental functions in the statement of activities as follows:

Instructional services	\$ 165,665
Instructional support services	46,436
Operation and maintenance services	19,222
Student transportation services	10,552
Food services	19,618
General administrative services	378,572
Other expenses	255
Total depreciation expense - governmental activities	\$ 640,320

#### **Long-Term Debt and Liabilities**

Educational Facilities Revenue Bonds Series 2011

On March 1, 2011, The Public Building Authority of the City of Troy, Alabama (the "Authority"), in its role as conduit debt issuer for the Board, issued \$22,125,000 of Educational Facilities Revenue Bonds Series 2011. The Series 2011 bonds are payable in annual installments of principal and biannual interest payments, ranging from 3% to 5.25%, beginning June 1, 2011 with maturity of December 1, 2040. The Authority was formed to act as a vehicle to issue and collectively guarantee payment of the Series 2011 bonds. The mechanism for payment of the bonds by the Board is a long-term lease agreement dated March 1, 2011 between the Board and the Authority, whereby the Board agreed to pay all bond payments of principal and interest to the Authority as they become due to the trust agent, and the Authority assigned their rights to receive such payments under the lease directly to Regions Trust Department. Proceeds of the bonds were used to refund the Board's Series 2001, 2002, and 2004 bonds; pay issuance costs; and make available \$15,000,000 for capital improvements of the Board, which has been exhausted to date. In conjunction with the Series 2011 bonds, the Board pledged certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

As a result, the Series 2001, 2002, and 2004 bonds are considered to be defeased and the liabilities for those bonds have been removed from the financial statements. The outstanding principal of the defeased bonds is \$1,910,000 at September 30, 2020.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as a deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$217,215 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2020 was \$42,453. The total amount amortized for the year ended September 30, 2020 was \$18,236 and was reported as part of interest expense.

Annual debt service requirements to maturity for the Educational Facilities Revenue Bonds Series 2011 are payable as follows:

Year Ending September 30,		Principal		Interest
2021	\$	555,000	\$	186,503
2022	·	575,000	-	165,013
2023		90,000		151,713
2024		625,000		137,100
2025		95,000		122,269
2026-2030		550,000		540,356
2031-2035		700,000		387,375
2036-2040		905,000		178,631
2041		210,000		5,513
	\$	4,305,000	\$	1,874,473

#### Long-Term Debt and Liabilities (continued)

Educational Facilities Revenue Bonds Series 2011 (continued)

Bond discount expense on the Series 2011 bonds for the year ended September 30, 2020 was \$7,623.

#### School Tax Warrants Series 2013

On December 1, 2013, the Board issued \$2,400,000 of School Tax Warrants Series 2013 to refund \$2,095,000 of the Board's Educational Facilities Revenue Bonds Series 2011 dated March 1, 2011 and pay issuance costs and discounts incurred. The Series 2013 warrants are payable in bi-annual interest payments at 4.75% beginning June 1, 2014 with principal due beginning December 1, 2041. The warrants series matures December 1, 2042. In conjunction with the Series 2013 warrants, the Board continued its pledge of certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

The portion of the Educational Facilities Revenue Bonds Series 2011 bonds refunded is considered to be defeased and the liabilities for those bonds have been removed from the financial statements. The outstanding principal of the defeased bonds is fully matured at September 30, 2020.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as a deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$186,224 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2020 was \$139,094. The total amount amortized for the year ended September 30, 2020 was \$6,897 and was reported as part of interest expense.

Annual debt service requirements to maturity for the School Tax Warrants Series 2013 are payable as follows:

Year Ending September 30,	Principal	Interest	
2021	\$ -	\$	114,000
2022	-		114,000
2023	-		114,000
2024	-		114,000
2025	-		114,000
2026-2030	-		570,000
2031-2035	-		570,000
2036-2040	-		570,000
2041-2043	2,400,000		212,800
	\$ 2,400,000	\$	2,492,800

Bond discount expense on the Series 2013 bonds for the year ended September 30, 2020 was \$2,905.

#### Long-Term Debt and Liabilities (continued)

School Tax Refunding Warrants Series 2016

On March 1, 2016, the Board issued \$9,330,000 of School Tax Refunding Warrants Series 2016 to refund \$8,210,000 of the Board's Educational Facilities Revenue Bonds Series 2011 dated March 1, 2011 and pay issuance costs, net of original issue premium of the new issue. The Series 2016 warrants are payable in annual installments of principal and bi-annual interest payments, ranging from 1.25% to 4%, beginning December 1, 2016 with maturity of December 1, 2040. The Board In conjunction with the Series 2016 warrants, the Board continued its pledge of certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

The portion of the Educational Facilities Revenue Bonds Series 2016 bonds refunded is considered to be defeased and the liabilities for those bonds have been removed from the financial statements. The outstanding principal of the defeased bonds is \$8,120,000 at September 30, 2020.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$1,728,192 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2020 was \$1,408,156. The total amount amortized for the year ended September 30, 2020 was \$69,826 and was reported as part of interest expense.

Annual debt service requirements to maturity for the School Tax Refunding Warrants Series 2016 are payable as follows:

Year Ending September 30,		Principal		Interest
2021	\$	65,000	\$	330,721
2022	·	65,000	·	329,664
2023		65,000		328,486
2024		70,000		327,136
2025		70,000		325,649
2026-2030		375,000		1,602,229
2031-2035		4,335,000		1,207,416
2036-2040		2,875,000		432,925
2041		1,220,000		21,350
	\$	9,140,000	\$	4,905,576

Bond premium amortization on the Series 2016 bonds for the year ended September 30, 2020 was \$21,618.

#### Long-Term Debt and Liabilities (continued)

School Tax Refunding Warrants Series 2017

On March 1, 2017, the Board issued \$8,055,000 of School Tax Refunding Warrants Series 2017 to refund \$6,715,000 of the Board's Educational Facilities Revenue Bonds Series 2011 dated March 1, 2011 and pay issuance costs, net of original issue discount of the new issue. The Series 2017 warrants are payable in annual installments of principal and bi-annual interest payments, ranging from 1.9% to 3.5%, beginning December 1, 2017 with maturity of December 1, 2039. The Board In conjunction with the Series 2017 warrants, the Board continued its pledge of certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

The portion of the Educational Facilities Revenue Bonds Series 2017 bonds refunded is considered to be defeased and the liabilities for those bonds have been removed from the financial statements. The outstanding principal of the defeased bonds is \$6,715,000 at September 30, 2020.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$894,029 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2020 was \$753,211. The total amount amortized for the year ended September 30, 2020 was \$39,298 and was reported as part of interest expense.

Annual debt service requirements to maturity for the School Tax Refunding Warrants Series 2017 are payable as follows:

Year Ending September 30,	Principal	Interest
2021	\$ 100,000	\$ 224,255
2022	100,000	222,555
2023	605,000	215,958
2024	95,000	209,082
2025	645,000	200,294
2026-2030	3,490,000	738,466
2031-2035	185,000	470,969
2036-2040	2,600,000	284,025
	\$ 7,820,000	\$ 2,565,604

#### Long-Term Debt and Liabilities (continued)

School Tax Refunding Warrants Series 2017 (continued)

Bond discount amortization on the Series 2017 bonds for the year ended September 30, 2020 was \$4.469.

#### **Direct Borrowings**

Regions Bank — The Board has a secured warrant with Regions Bank with a maximum amount available to advance of \$2,000,000. \$1,808,000 was available to advance as of September 30, 2020. The warrant was dated November 20, 2018 and has an advance period through November 30, 2023. Annual principal payments shall be payable beginning December 1, 2023, annually, and any outstanding balance is payable at maturity on December 1, 2038. Interest, at a variable rate, is due semiannually on each June 1 and December 1 beginning on June 1, 2019. The warrant is secured by a pledge of the following taxes: privilege, license and excise taxes levied and collected by the governing body.

\$ 192,000

Annual debt service requirements to maturity are payable as follows:

Fiscal Year Ending September 30,	Principal
2021	\$ -
2022	-
2023	85,000
2024	85,000
2025	22,000
	\$ 192,000

#### Capital Leases

The Board has entered into a lease agreement as lessee for financing the acquisition of computer equipment. This lease agreement qualifies as a capital lease for accounting purposes (fair market value of the computer equipment equals the net present value of lease payments and the fair market value purchase at lease end will be minimal) and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of the inception. The interest rate on this lease is 6.699%.

No capital assets under the above capital lease met the Board's capitalization threshold and were therefore expensed upon purchase in the government-wide Statement of Net Position.

The following is a schedule of the future minimum lease payments due under the Board's capital lease obligations:

#### Capital Leases (continued)

Year Ending September 30,	Total
2021	\$ 29,552
Total minimum lease payments Less: Amount respresenting interest	29,552 1,679
Present value of future minimum lease payments Less: Current portion	27,873 27,873
Capital lease obligation, net of current portion	\$ -

#### **Changes in Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2020, was as follows for governmental activities:

	Beginning	A d ditions	Daduatiana	Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
<b>Educational Facilities</b>					
Revenue Bonds					
Series 2011	\$ 4,840,000	\$ -	\$ (535,000) \$	4,305,000 \$	555,000
School Tax Warrants					
Series 2013	2,400,000	-	-	2,400,000	-
School Tax Refunding					
Warrants Series 2016	9,205,000	-	(65,000)	9,140,000	65,000
School Tax Refunding					
Warrants Series 2017	7,920,000	=	(100,000)	7,820,000	100,000
Unamortized	4				
bond discounts	(325,127)	-	14,997	(310,130)	(14,997)
Unamortized			(0.1.6.10)		24.540
bond premiums	457,574	-	(21,618)	435,956	21,618
Direct Borrowings:					
School Tax Warrant	102.000			102.000	
Series 2018 Line of Credit	192,000	-	-	192,000	
Total bonds payable	24,689,447	-	(706,621)	23,982,826	726,621
Other liabilities					
Capital leases					
Computer equipment	17,872	=	(17,872)	-	_
Phone equipment	44,941	-	(17,068)	27,873	27,873
Tarabara da a Palateria.	62.042		(24.040)	27.072	
Total other liabilities	62,813	-	(34,940)	27,873	27,873
Total long-term liabilities	\$ 24,752,260	\$ -	\$ (741,561) \$	24,010,699 \$	754,494

#### **Pledged Revenues**

As discussed above, certain bonds payable of the Board are collateralized by certain sales and use tax revenues. Pledged revenues recognized for the year ended September 30, 2020 were \$5,617,877 while total debt service collateralized was \$1,582,412.

#### Interfund Receivables, Payables and Transfers

Due to/from other funds at September 30, 2020 consisted of the following amounts:

	Due to		
Due from	General Fu	Total	
			_
Nonmajor governmental	\$ 31,04	9 \$	31,049

Amounts due to the general fund are for reimbursement of expenses.

Interfund transfers consisted of the following for the year ended September 30, 2020:

	•		Child		Nonmajor	
Transfers Out		General	Nutrition	G	overnmental	Total
General	\$	14,854	\$ 199,264	\$	-	\$ 214,118
Nonmajor governmental		108,034	8,852		7,405	124,291
	\$	122,888	\$ 208,116	\$	7,405	\$ 338,409

#### **Note 3: RETIREMENT PLAN**

#### **Description of Plan**

The Teachers' Retirement System of Alabama, a cost-sharing multiple-employer public employee retirement plan, was established as of September 15, 1939, pursuant to the *Code of Alabama 1975, Title 16, Chapter 25* (Act 419 of the Legislature of 1939) for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operating of TRS is vested in its Board of Control which consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama ("RSA"). The *Code of Alabama 1975, Title 16, Chapter 25* grants the authority to establish and amend the benefit terms to the TRS Board on Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

#### **Note 3: RETIREMENT PLAN (Continued)**

#### **Summary of Significant Accounting Policies**

The TRS Plan financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the TRS Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the GASB. Under these requirements, the TRS Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

#### **Funding Requirements**

Covered members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by a statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation.

Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Tier 2 covered members of the TRS contribute 6% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2020 was 12.43% of annual pay for Tier 1 members and 11.34% of annual pay for Tier 2 members.

These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$1,245,078 for the year ended September 30, 2020.

#### Plan Membership and Benefits

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS employees who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit,

#### **Note 3: RETIREMENT PLAN (Continued)**

#### Plan Membership and Benefits (continued)

payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit.

Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. Members are eligible for disability retirement if they have 10 years of credible service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits equal to the annual earnable compensation of the member as reported to the TRS Plan for the preceding year ending June 30 are paid to a qualified beneficiary.

#### Net Pension Liability, Significant Assumptions, and Discount Rate

At September 30, 2020, the Board reported a liability of \$17,302,000 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 1899 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 1899. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 1899, the System's proportion was 0.156481%, which was an increase of 0.001654% from its proportion measured as of September 30, 1899.

The total pension liability as of September 30, 2019 was determined by an actuarial valuation as of September 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Projected salary increases 3.25% - 5.00%

Investment rate of return 7.70%

(net of pension plan investment expense)

The actuarial assumptions used in the actuarial valuation as of September 30, 2018 were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016, which became effective at the beginning of fiscal year 2016.

#### **Note 3: RETIREMENT PLAN (Continued)**

#### Net Pension Liability, Significant Assumptions, and Discount Rate (continued)

Mortality rates for TRS were based on the White Collar Mortality Table projected to 2020 using Scale BB and adjusted 115% for males and 112% for females 78 and older.

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Long-Term		
	Target	<b>Expected Rate</b>	
	Allocation	of Return*	
Fixed income	17.00%	4.40%	
U.S. large stocks	32.00%	8.00%	
U.S. mid stocks	9.00%	10.00%	
U.S. small stocks	4.00%	11.00%	
International developed market stocks	12.00%	9.50%	
International emerging market stocks	3.00%	11.00%	
Alternatives	10.00%	10.10%	
Real estate	10.00%	7.50%	
Cash	3.00%	1.50%	
Total	100.00%		

<sup>\*</sup> Includes assumed rate of inflation of 2.50%

The discount rate used to measure the total pension liability was 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Note 3: RETIREMENT PLAN (Continued)

#### Pension Expense and Deferred Inflows/Outflows of Resources Related to Pensions

For the year ended September 30, 2020, the Board recognized pension expense of \$1,465,292. At September 30, 2020, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
·	Resources	Resources
Differences between expected and actual experience	\$ 256,000	\$ 574,000
Changes of assumptions	533,000	-
Net difference between projected and actual		
earnings on pension plan investments	602,000	-
Changes in proportion and differences between		
employer contributions and proportionate		
share of contributions	135,000	312,000
Employer contributions subsequent to the		
measurement date	1,245,078	
<u>Total</u>	\$ 2,771,078	\$ 886,000

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension's expense as follows:

<u>Year Ended September 30,</u>
---------------------------------

2021	\$ 1,176,078
2022	(3,000)
2023	313,000
2024	403,000
2025	(4,000)
Thereafter	-

#### Changes in Net Pension Liability and Sensitivity to Changes in Discount Rate

The following table presents the Board's proportionate share of the net pension liability calculated using the discount rate of 7.70%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage point higher (8.70%) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.70%	7.70%	8.70%
Net OPEB liability	\$ 23,488,000	\$ 17,302,000	\$ 12,067,000

#### Note 3: RETIREMENT PLAN (Continued)

#### Pension Plan Financial Statements

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2019. The supporting actuarial information is included in the GASB Statement No. 67 Report for the TRS prepared as of September 30, 2019. The auditors' report on the Schedule of Employer Allocations and Pension Amounts by Employer and accompanying notes detail by employer and in aggregate information needed to comply with GASB 68. The additional financial and actuarial information is available at http://www.rsa-al.gov/index.php/employers/financial-reports/gasb-68-reports/.

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB)

Plan description. The Trust is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board ("PEEHIP Board") to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in PEEHIP. Active and retiree health insurance benefits are paid through the Public Education Employees' Health Insurance Plan ("PEEHIP"). In accordance with GASB, the Trust is considered a component unit of the State of Alabama ("State") and is included in the State's Comprehensive Annual Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975, Title 16, Chapter 25A* (Act 83-455) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees, and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIP Board. The PEEHIP Board is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975, Section 16-25A-4* provides the PEEHIP Board with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The TRS has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

Benefits provided. PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization ("HMO") in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns.

Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eye glasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retiree members and dependents are eligible for the PEEHIP Supplemental Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan, or the State or Local Governmental Plans administered by the State Employees' Insurance Board ("SEIB").

Effective January 1, 2017, Medicare eligible members and Medicare eligible dependents who are covered on a retiree contract were enrolled in the United Healthcare Group Medicare Advantage plan for PEEHIP retirees. The MAPDP plan is fully insured by United Healthcare and members are able to have all of their Medicare Part A, Part B, and Part D (prescription drug coverage) in one convenient plan. With the United Healthcare plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

Contributions. The Code of Alabama 1975, Section 16-25A-8 and the Code of Alabama 1975, Section, 16-25A-8.1 provide the PEEHIP Board with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIP Board is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the PEEHIP Board for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% percent for each year of service over 25 subject to adjustment by the PEEHIP Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIP Board for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIP Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIP Board for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIP Board. This reduction in the employer contribution ceases upon notification to the PEEHIP Board of the attainment of Medicare coverage.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. At September 30, 2020, the Board reported a liability of \$6,896,884 for its proportionate share of the net OPEB liability. The net OPEB liability measured as of September 30, 1899 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 1899. The Board's proportion of the net OPEB liability was based on a projection of the Board's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 1899, the Board's proportion was 0.182807%, which was a decrease of 0.000577% from its proportion measured as of September 30, 1899.

For the year ended September 30, 2020, the System recognized OPEB expense of (\$712,160), with no special funding situations. At September 30, 2020, the System reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

	0	Deferred Outflows of Resources	0	Deferred Inflows f Resources
		1110001000		1110001000
Differences between expected and actual experience	\$	228,362	\$	5,288,232
Changes of assumptions		329,712		2,856,730
Net difference between projected and actual earnings on OPEB				
plan investments		14,227		-
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		205,856		647,993
Employer contributions subsequent to the measurement date		303,251		-
				_
Total	\$	1,081,408	\$	8,792,955

\$303,251 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### Year Ended September 30,

2021	\$ (1,697,209)
2022	(1,697,209)
2023	(1,679,137)
2024	(1,320,348)
2025	(1,380,340)
Thereafter	(240,555)

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of September 30, 1899, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Projected salary increases <sup>1</sup>	3.25% - 5.00%
Long-term investment rate of return <sup>2</sup>	7.25%
Municipal Bond Index rate at the measurement date	3.00%
Municipal Bond Index rate at the prior measurement date	4.18%
Projected year for fiduciary net position ("FNP") to be depleted	2055
Singe equivalent interest rate the measurement date	5.50%
Singe equivalent interest rate the prior measurement date	4.44%
Healthcare cost trend rate	
Pre-Medicare eligible	6.75%
Medicare eligible	**
Ultimate trend rate	
Pre-Medicare eligible	4.75% in 2026
Medicare eligible	4.75% in 2024

<sup>&</sup>lt;sup>1</sup> Includes 3.00% wage inflation.

Mortality rates for the period after service retirement are according to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using scale BB and adjusted 105% for males and 120% for females.

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2015, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2016.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the September 30, 2018 valuation, however updated Medicare Advantage premium rates which reflect the repeal of the ACA Health Insurer Fee, updated claims costs, and updated participation assumptions were used in this report.

<sup>&</sup>lt;sup>2</sup> Compounded annually, net of investment expense, and includes inflation.

<sup>\*\*</sup>Initial Medicare claims are set based on scheduled increases through plan year 2022

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

		Long-Term	
	Target	<b>Expected Rate</b>	
	Allocation	of Return*	
Fixed income	30.00%	4.40%	
U.S. large stocks	38.00%	8.00%	
U.S. mid stocks	8.00%	10.00%	
U.S. small stocks	4.00%	11.00%	
International developed market stocks	15.00%	9.50%	
Cash	5.00%	1.50%	
Total	100.00%		

<sup>\*</sup>Geometric mean, includes 2.5% inflation

Discount Rate. The discount rate (also known as the Single Equivalent Interest Rate ("SEIR"), as described by GASB 74) used to measure the total OPEB liability at September 30, 2019 was 5.50%.

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

The discount rate used to measure the total OPEB liability at the prior measurement date was 4.44%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately, 24.245% of the employer contributions were used to assist in funding retiree benefit payments in 2019 and it is assumed that once benefit payments exceed employer contributions, this amount will increase by 1.00% per year and continue into the future. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Therefore, the projected future benefit payments for all current plan members were projected through 2117. The long term rate of return is used until the assets are expected to be depleted in 2055, after which the municipal bond rate is used.

Sensitivity of the Board's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates. The following table presents the Board's proportionate share of the net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

		1% Decrease	Current Healthcare			1% Increase
	(5.75%	(5.75% decreasing to		nd Rate (6.75%	(7.75%	decreasing to
	3.75% for pre-		decreasing to 4.75% for		į.	5.75% for pre-
	Medicare, Known		pre-Medicare, Known		Med	dicare, Known
	decreasing to 3.75%		decreasing to 4.75% for		decrea	asing to 5.75%
	for Medicare eligible)		Medicare eligible)		for Med	dicare eligible)
Net OPEB liability	\$	5,530,060	\$	6,896,884	\$	8,618,336

The following table presents the Board's proportionate share of the net OPEB liability of the Trust calculated using the discount rate of 5.50%, as well as what the net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	Decrease (4.50%)	Current Discount Rate (5.50%)		1% Increase (6.50%)		
Net OPEB liability	\$ 8,336,483	\$	6,896,884	\$	5,721,206	

*OPEB plan fiduciary net position.* Detailed information about the OPEB plan's fiduciary net position is located in the Trust's financial statements for the fiscal year ended September 30, 2019. The supporting actuarial information is included in the GASB Statement No. 74 *Report for PEEHIP* prepared as of September 30, 2019. Additional financial and actuarial information is available at www.rsa-al.gov.

#### **Note 5: RISK MANAGEMENT**

The Board is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund ("SIF"), Alabama Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state-owned properties and boards of education. The Board pays an annual premium based on the amount of coverage. The SIF is self-insured up to \$3.5 million per occurrence. The SIF purchases commercial insurance for claims, which in the aggregate exceed \$3.5 million. Errors and omissions insurance is purchased from Alabama Risk Management for Schools ("ARMS"), a public entity risk pool. ARMS collects the premiums and purchases commercial insurance for the amount of coverage requested by pool participants. The Board purchases commercial insurance for vehicle liability and fidelity bonds. Settled claims in the past three years have not exceeded the commercial insurance coverage.

Employee health insurance is provided through the Public Education Employees' Health Insurance Fund ("PEEHIF") administered by the Public Education Employees' Health Insurance Board. The fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are set annually based on the amounts necessary to fund coverage. The Board contributes the specified amount monthly to the PEEHIF for each employee.

The State Board of Adjustments is a state agency with which people can file claims against the Board to collect reimbursement for damages when all other means have been exhausted. The Board does not have insurance coverage for job-related injuries. Claims for employee job related injuries may be filed with the State Board of Adjustment. The Board of Adjustment determines if a claim is valid and determines the proper amount of compensation. Payments are made from state appropriated funds at no cost to the Board. No claims or related settlements have occurred in the past three years.

#### **Note 6: COMMITMENTS AND CONTINGENCIES**

During the ordinary course of its operation, the Board is party to various claims, legal actions, and complaints. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Board, the liabilities which may arise from such actions would not result in losses which would exceed the liability insurance limits in effect at the time the claim arose or otherwise materially affect the financial condition of the Board or results of activities.

The Board had no open construction commitments at September 30, 2020.

Troy City Board of Education
Required Supplementary Information
Schedule of the Employer's Proportionate Share of the Net Pension Liability
Teachers' Retirement System of Alabama

As of September 30,	2019	2018	2017	2016	2015	2014
Employer's proportion of the collective net pension liability	0.156481%	0.154827%	0.157690%	0.159713%	0.160140%	0.169204%
Employer's proportionate share of the collective net pension liability	\$ 17,302,000	\$ 15,394,000	\$ 15,499,000	\$ 17,291,000	\$ 16,760,000	\$ 15,371,000
Employer's covered payroll* Employer's proportionate share of the collective net pension liability as a percentage of its	\$ 10,579,086	\$ 10,364,906	\$ 10,774,800	\$ 10,135,066	\$ 10,143,132	\$ 10,738,350
covered payroll	163.55%	148.52%	143.84%	170.61%	165.23%	143.14%
Plan fiduciary net position as a percentage of the total pension liability	69.85%	72.29%	71.50%	67.93%	67.51%	71.01%

<sup>\*</sup> Employer's covered payroll during the measurement period is the total payroll on which contributions to the pension plan are based. For FY 2020, the measurement period is October 1, 1899 through September 30, 1899.

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

#### Troy City Board of Education Required Supplementary Information Schedule of Employers' Contributions Teachers' Retirement System of Alabama

For the years ended September 30,	2020	2019	2018	2017	2016	2015
Contractually required contribution**  Contributions in relation to the actuarially determined	\$ 1,245,078	\$ 1,255,292	\$ 1,242,460	\$ 1,234,363	\$ 1,199,428	\$ 1,181,735
contribution	1,245,078	1,255,292	1,242,460	1,234,363	1,199,428	1,181,735
Contribution deficiency (excess)	\$ -	\$ <u>-</u>	\$ 	\$ -	\$ -	\$ -
Employer's covered payroll*	\$ 10,404,677	\$ 10,579,086	\$ 10,364,906	\$ 10,774,800	\$ 10,135,066	\$ 10,143,132
Contributions as a percentage of covered payroll	11.97%	11.87%	11.99%	11.46%	11.83%	11.65%

<sup>\*</sup> Employer's covered payroll is the total payroll on which contributions to the pension plan are based for those employees who are participating in the pension plan.

**Note**: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

<sup>\*\*</sup>The amount of contractually required contributions is equal to the amount that would be recognized as additions from the employer's contributions in the pension plan's schedule of changes in fiduciary net position during the period that coincides with the employer's fiscal year. For participation in the TRS, this would not include amounts paid to TRS for the Pre-retirement Death Benefit, Term Life Insurance or Administrative Expenses. It does include the amounts paid to TRS for the Employer's portion of the Normal Cost and Accrued Liability.

# Troy City Board of Education Required Supplementary Information Schedule of the Employer's Proportionate Share of the Net OPEB Liability Alabama Retired Education Employees' Health Care Trust

As of September 30,	2020	2019	2018
Employer's proportion of the collective net pension liability	0.182807%	0.183384%	0.179698%
Employer's proportionate share of the collective net pension liability	\$ 6,896,884	\$ 15,071,829	\$ 13,346,941
Employer's covered-employee payroll during the measurement period*	\$ 10,579,086	\$ 10,364,906	\$ 10,774,800
Employer's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	65.19%	145.41%	123.87%
Plan fiduciary net position as a percentage of the total collective OPEB liability	28.14%	14.81%	15.37%

<sup>\*</sup>Employer's covered payroll during the measurement period is the total covered payroll. For FY 2020, the measurement period is October 1, 1899 through September 30, 1899.

**Note**: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

# Troy City Board of Education Required Supplementary Information Schedule of Employers' Contributions Alabama Retired Education Employees' Health Care Trust

For the years ended September 30,	2020		2019		2018	
Contractually required contribution	\$	303,251	\$	518,824	\$	451,747
Contributions in relation to the actuarially determined contribution		303,251		518,824		451,747
Contribution deficiency (excess)	\$	-	\$	-	\$	-
Employer's covered-employee payroll	\$	10,404,677	\$	10,579,086	\$	10,364,906
Contributions as a percentage of covered-employee payroll		2.91%		4.90%		4.36%

**Note**: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

Changes in actuarial assumptions. In 2019, the anticipated rates of participation, spouse coverage, and tobacco use were adjusted to more closely reflect actual experience. In 2016, rates of withdrawal, retirement, disability, mortality, spouse coverage, and tobacco usage were adjusted to more closely reflect actual experience. In 2016, economic assumptions and the assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. In 2016 and later, the expectation of retired life mortality was changed to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females.

Recent Plan Changes. Beginning in plan year 2021, the MAPD plan premium rates exclude the ACA Health Insurer Fee which was repealed on December 20, 2019. Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the MAPD plan. The Health Plan is changed each year to reflect the ACA maximum annual out-of-pocket amounts.

Method and assumptions used in calculations of actuarially determined contributions. The actuarially determined contribution rates in the schedule of employer contributions were calculated as of September 30, 2016, which is three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method Amortization Method Remaining Amortization Period Asset Valuation Method Inflation

Entry Age Normal Level percent of pay 25 years, closed Market Value of Assets 2.875%

- Continued -

# Troy City Board of Education Required Supplementary Information Schedule of the Employers' Contribution (Continued) Alabama Retired Education Employees' Health Care Trust

Healthcare Cost Trend Rate:

Pre-Medicare Eligible 7.75% Medicare Eligible 5.00%

Ultimate Trend Rate:

Pre-Medicare Eligible 5.00% Medicare Eligible 5.00%

Year of Ultimate Trend Rate 2022 for Pre-Medicare Eligible

2018 for Medicare Eligible

Investment Rate of Return 5.00%, including inflation



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## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board Troy City Board of Education Troy, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Troy City Board of Education (the "Board") as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated June 21, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to the Board's management in a separate letter dated June 21, 2021.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama June 21, 2021



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### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Members of the Board Troy City Board of Education Troy, Alabama

#### **Report on Compliance for Each Major Federal Program**

We have audited Troy City Board of Education's (the "Board's") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have direct and material effect on each of the Board's major federal programs for the year ended September 30, 2020. The Board's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the Board's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Board's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Board complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2020.

#### **Report on Internal Control Over Compliance**

Management of the Board is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Board's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2020-001, that we consider to be a significant deficiency.

The Board's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The Board's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CARR, RIGGS & INGRAM, L.L.C.

Cau, Rigge & Ingram, L.L.C.

Enterprise, Alabama June 21, 2021

#### Troy City Board of Education Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2020

For the	year end	led Septemi	ber 30, 2020
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· · · · · ·		Pass Through		
Federal Grantor/Pass-Through	Federal	Grantor's	Passed Through	
Grantor Program Title	CFDA No.	Number	to Subrecipients	Expenditures
Social Security Administration				
Direct Program				
Disability/SSI Cluster				
Social Security Disability Insurance	96.001	N/A	\$ -	\$ 860
U.S. Department of Education				
Passed through State Department of Education				
Title I Grants to Local Educational Agencies	84.010	199	-	1,166,848
Supporting Effective Instruction State Grant	84.367	199	-	118,981
Rural Education	84.358	199	-	33,777
Rehabiliation Services				
Vocational Rehabilitation Grants to States	84.126	199	-	31,997
Student Support and Academic Enrichment Program	84.424A	199	-	76,009
COVID-19 - Education Stabilization Fund - CARES Act ESSER	84.425D	199	-	205,456
Career and Technical Education – Basic Grants to States	84.048	199	-	120,196
Subtotal			-	1,753,264
Special Education Cluster (IDEA)				
Special Education Grants to States	84.027	199	-	459,922
Special Education Preschool Grants	84.173	199	-	15,542
Subtotal Special Education Cluster (IDEA)			-	475,464
Passed through Phoenix City Board of Education				
Title I Grants to Local Educational Agencies	84.010	N/A	-	3,289
Subtotal for 84.010			-	1,170,137
English Language Acquisition State Grants	84.365	N/A	-	2,695
Subtotal			-	5,984
Total U.S. Department of Education			-	2,234,712
U.S. Department of Agriculture				
Passed through State Department of Education				
Child Nutrition Cluster				
School Breakfast Program (SBP)	10.553	199	-	92,423
National School Lunch Program*	10.555	199	-	56,128
National School Lunch Program	10.555	199	-	301,843
Summer Food Service Program for Children	10.559	199	-	97,395
Subtotal Child Nutrition Cluster			-	547,789
Child and Adult Food Program	10.558	199	-	19,057
State Administrative Expenses for Child Nutrition	10.560	199		3,184
Total U.S. Department of Agriculture			-	570,030

(Continued)

See independent auditors' report and accompanying notes to the schedule of expenditures of federal awards.

#### Troy City Board of Education Schedule of Expenditures of Federal Awards (Continued) For the Year Ended September 30, 2020

		Pass Through		
Federal Grantor/Pass-Through	Federal	Grantor's	Passed Through	
Grantor Program Title	CFDA No.	Number	to Subrecipients	Expenditures
U.S. Department of Defense				
Direct Programs				
ROTC Language and Cultural Training Grants	12.357	N/A	-	40,436
U.S. Department of Labor				
Passed through State Department of Commerce				
WIOA Cluster				
WIOA Youth Activities	17.259	N/A	-	63,618
U.S. Department of Treasury				
Passed through State Department of Education				
COVID-19 - Coronavirus Relief Fund	21.019	N/A	-	359,226
Total expenditures of federal awards			\$ -	\$ 3,268,882

<sup>\*</sup>USDA Food Distribution Program and Fresh Fruit and Vegetable Program - No actual cash transactions.

## Troy City Board of Education Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2020

#### **Note 1: BASIS OF ACCOUNTING**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed in the schedule of expenditures of federal awards (the "SEFA" or the "Schedule"). Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of such revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Board; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements, such as with equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criteria.

For purposes of the SEFA, federal awards include all grants, contracts, and similar agreements entered into directly with the federal government and other pass through entities. The Board has obtained Catalog of Federal Domestic Assistance ("CFDA") numbers to ensure that all programs have been identified in the SEFA. CFDA numbers have been appropriately listed by applicable programs. Federal programs with different CFDA numbers that are closely related because they share common compliance requirements are defined as a cluster by the Uniform Guidance. Three clusters are separately identified in the SEFA and are the following:

**Child Nutrition Cluster** - Includes awards that assist States in administering food services that provide healthful, nutritious meals to eligible children in public and non-profit private schools, residential child care institutions, and summer recreation programs; and encourage the domestic consumption of nutritious agricultural commodities.

**Special Education Cluster** - Includes awards that ensure that all children with disabilities have available to them a free appropriate public education which emphasizes special education and related services designed to meet their unique needs; ensure that the rights of children with disabilities and their parents or guardians are protected; assist States, localities, educational service agencies and Federal agencies to provide for the education of all children with disabilities; and assess and ensure the effectiveness of efforts to educate children with disabilities.

**Disability Insurance/SSI Cluster** - Includes awards that provide benefits to disabled wage earners and their families in the event the family wage earner becomes disabled. These awards provide payments to financially needy individuals who are aged, blind, or disabled.

## Troy City Board of Education Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2020

#### Note 1: BASIS OF ACCOUNTING (Continued)

**WIOA Cluster** - Includes awards that aim to strengthen and improve our nation's public workforce system and help get Americans, including youth and those with significant barriers to employment, into high-quality jobs and careers and help employers hire and retain skilled workers.

#### **Note 2: INDIRECT COSTS**

The Board has not elected to use the 10% de Minimis indirect cost rate.

#### Note 3: RELATIONSHIP OF THE SCHEDULE TO PROGRAM FINANCIAL REPORTS

The amounts reflected in the financial reports submitted to the awarding Federal, State and/or pass-through agencies and the SEFA may differ. Some of the factors that may account for any difference include the following:

- The Board's fiscal year end may differ from the program's year-end.
- Accruals recognized in the SEFA, because of year-end procedures, may not be reported in the program financial reports until the next program reporting period.
- Fixed asset purchases and the resultant depreciation charges are recognized as fixed assets in the Board's financial statements and as expenditures in the program financial reports.

#### **Note 4: FEDERAL PASS-THROUGH FUNDS**

The Board is also the sub-recipient of federal funds that have been subjected to testing and are reported as expenditures and listed as federal pass-through funds. Federal awards other than those indicated as "pass-through" are considered direct and will be designated accordingly.

#### Note 5: SCHOOL-WIDE PROGRAM

The Board utilizes its funding under Title I to operate a "school-wide program". School-wide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to a targeted group of students.

#### **Note 6: CONTINGENCIES**

Grant monies received and disbursed by the Board are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the Board does not believe that such disallowance, if any, would have a material effect on the financial position of the Board. As of June 21, 2021, there were no known material questioned or disallowed costs as a result of grant audits in process or completed.

## Troy City Board of Education Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2020

#### Note 7: DONATED FOOD PROGRAM

The value of non-cash commodities received from the federal government in connection with the donated food program is reflected in the accompanying financial statements. The total assigned value of commodities donated was \$56,128 for fiscal year 2020.

#### **Note 8: LOANS AND LOAN GUARANTEES**

The Board did not have any loans or loan guarantee programs required to be reported on the schedule for the fiscal year ending September 30, 2020.

#### **Note 9: SUBRECIPIENTS**

The Board did not provide federal funds to subrecipients for the fiscal year ending September 30, 2020.

#### Troy City Board of Education Schedule of Findings and Questioned Costs For the Year Ended September 30, 2020

#### **Section I: Summary of Auditors' Results**

#### Financial Statements

1.	Туре	of auditors' report issued	Unmodified
2.	Inter		
	a.	Material weaknesses identified?	No
	b.	Significant deficiencies identified not considered to be material weaknesses?	No
	c.	Noncompliance material to the financial statements noted?	No

#### Federal Awards

1.	Type of auditors' report issued on compliance for major programs Unmodified						
2.	2. Internal control over major programs:						
	a. Material weaknesses identified?	No					
	b. Significant deficiencies identified not considered to be material weaknesses?	Yes					
3.	Any audit findings disclosed that are required to be reported in accordance with 2CFR section 200.516(a)?	Yes					
4.	Identification of major programs						

	CFDA Number		
	10.553, 10.555, and		
	10.559	Child Nutrition Cluster	
	84.010	Title I Grants to Local Educational A	gencies
5.	Dollar threshold used to distingu	uish between type A and type B programs	\$750,000
6.	Auditee qualified as low-risk und	No	

#### **Section II: Financial Statements Findings**

No such findings in the current year

#### Troy City Board of Education Schedule of Findings and Questioned Costs For the Year Ended September 30, 2020

**Section III: Federal Award Findings and Questioned Costs** 

Item 2020-001 – Activities Allowed and Allowable Costs
Title I Grants to Local Educational Agencies CFDA #84.010
U.S. Department of Education
Passed Through the State Department of Education
Pass-Through Grant No. 199 (10/1/19 – 9/30/20)

**Criteria** – 2 CFR 200.303 requires the non-Federal entity to "(a) establish and maintain effective internal controls over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award."

2 CFR 200.430(i)(viii) states the following:

- (viii) Budget estimates (i.e., estimates determined before the services are performed) alone do not qualify as support for charges to Federal awards, but may be used for interim accounting purposes, provided that:
- (A) The system for establishing the estimates produces reasonable approximations of the activity actually performed;
- (B) Significant changes in the corresponding work activity (as defined by the non-Federal entity's written policies) are identified and entered into the records in a timely manner. Short term (such as one or two months) fluctuation between workload categories need not be considered as long as the distribution of salaries and wages is reasonable over the longer term; and
- (C) The non-Federal entity's system of internal controls includes processes to review after-the-fact interim charges made to a Federal award based on budget estimates. All necessary adjustment must be made such that the final amount charged to the Federal award is accurate, allowable, and properly allocated.

**Condition** – Time and effort reporting requirements for three of twenty-four program employees did not allow the District to determine the actual time spent on program activities. Payroll charges were based on budgeted amounts. Review of actual time spent versus budget amounts was not performed, and it is not clear if the final amount charged to the Federal award is accurate, allowable, and properly allocated.

**Cause** – The Board lacked sufficient controls to ensure evidence of compliance with activities allowed and allowable costs regarding time and effort reporting requirements of the program.

**Questioned Costs** – Not determinable

**Effect** – Failure to properly review time and effort requirements could result in unallowable expenditures and disallowed costs.

#### Troy City Board of Education Schedule of Findings and Questioned Costs For the Year Ended September 30, 2020

**Recommendation** – We recommend that controls should be put into place to better monitor and document the compliance of time and effort reporting.

**Views of Responsible Officials** – The Board agrees with this finding and will adhere to the correction action plan on page 72 in this audit report.

**Management Response** – The Board will implement additional controls to ensure there is evidence of review of time and effort reporting. The CSFO will be responsible for the corrective action and anticipates completion of corrective action will be taken before September 30, 2021.

#### Troy City Board of Education Summary Schedule of Prior Audit Findings For the Year Ended September 30, 2020

358 Elba Highway Troy, Alabama 36079 Mailing Address: P. O. Box 529 Troy, Alabama 36081-0529 Phone: (334) 566-3741 Fax: (334) 566-1425 www.troyschools.net



#### **Financial Statement Findings**

**2019-001 and 2019-002** – Corrective action was taken

## Troy City Board of Education Corrective Action Plan For the Year Ended September 30, 2020

358 Elba Highway Troy, Alabama 36079 Mailing Address: P. O. Box 529 Troy, Alabama 36081-0529 Phone: (334) 566-3741 Fax: (334) 566-1425 www.troyschools.net

#### Troy City Board of Education



#### 2020-001 Time and Effort Reporting

**Finding** – Adequate controls were not in place to provide for proper review of allowable costs and activities allowed. Time and effort reporting requirements were not followed in accordance with the program requirements.

Management Response – The Board will implement additional controls to ensure there is evidence of review of time and effort reporting. The CSFO will be responsible for the corrective action and anticipates completion of corrective action will be taken before September 30, 2021.



Carr, Riggs & Ingram, LLC 1117 Boll Weevil Circle Enterprise, AL 36330

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#### **MANAGEMENT LETTER**

Members of the Board Troy City Board of Education Troy, Alabama

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Troy City Board of Education (the "Board"), a component unit of the City of Troy, Alabama for the year ended September 30, 2020, in accordance with auditing standards generally accepted in the United States of America, we considered the Board's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as 2020-001 to be a significant deficiency.

During our audit, we also became aware of the matters noted below that are opportunities for strengthening internal controls and operating efficiency. We previously reported on the Board's internal control in our letter dated June 21, 2021. This letter does not affect our report dated June 21, 2021 on the financial statements of the Board.

We will review the status of these comments during our next audit engagement. We have already discussed these comments with management, and we will be pleased to discuss the comments in further detail at your convenience or to perform any additional study of these matters. Our comments are summarized as follows:

**2019-003 Deposit Reconciliation (Repeat)** – The Board does not have a policy in place to reconcile daily receipt logs to bank deposits at the central office or local school locations. We recommend that policies and procedures be put into place to reconcile daily receipts of cash and checks to the deposits made at each bank by someone other than the employee reconciling the bank accounts monthly.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama June 21, 2021