# Troy City Board of Education

**FINANCIAL STATEMENTS** 

**September 30, 2021** 

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#### INDEPENDENT AUDITORS' REPORT

Members of the Board Troy City Board of Education Troy, Alabama

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Troy City Board of Education (the "Board"), a component unit of the City of Troy, Alabama, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Board as of September 30, 2021, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund and the Child Nutrition Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter – Change in Accounting Principle**

As discussed in Note 2 to the financial statements, the Board has elected to change its method of accounting for tax receivables due from the Pike County Revenue Commissioner. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 – 10, and pension and OPEB schedules on pages 56 – 59, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Board's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* and is also not a required part of the basic financial statements. The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare

the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2022, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

Very truly yours,

CARR, RIGGS & INGRAM, LLC

Carr, Riggs & Ungram, L.L.C.

CPAs and Advisors Enterprise, Alabama

June 23, 2022

#### Introduction

The Management's Discussion and Analysis ("MD&A") of Troy City Board of Education's ("Board") financial performance provides an overall review of the Board's financial activities for the fiscal year ended September 30, 2021. The intent of this discussion and analysis is to look at the Board's financial performance as a whole. Readers should also review the notes to the financial statements and the financial statements to enhance their understanding of the Board's financial performance.

The MD&A is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis - for State and Local Governments. Certain comparative information between the current year and the prior year is required to be presented in the MD&A and is included in this report.

#### **Summary of Significant Accounting Policies**

The Board is a public educational agency operating under the applicable laws and regulations of the State of Alabama. A five member Board appointed by the City Council of the City of Troy, Alabama, governs it. The Board prepares its basic financial statements as set forth by the Alabama State Department of Education's financial planning, budgeting and reporting guidelines and the requirements of grants of federal agencies from which it receives funds.

#### **Overview of the Financial Statements**

This discussion and analysis serves as an introduction to the Board's basic financial statements which are the government-wide financial statements, fund financial statements, and the notes to the financial statements. This report also includes supplementary information in addition to the basic financial statements themselves.

The first two statements are government-wide financial statements — the *Statement of Net Position* (page 11) and the *Statement of Activities* (page 12). These provide both long-term and short-term information about the Board's overall financial status. Although other governments may report governmental activities and business-type activities, the Board has no business-type activities.

The Statement of Net Position presents information on all of the Board's assets and deferred outflows of resources less liabilities and deferred inflows of resources, which result in net position. The statement is designed to display the financial position of the Board. Over time, increases and decreases in net position help determine whether the Board's financial position is improving or deteriorating.

The Statement of Activities provides information which shows how the Board's net position changed as a result of the year's activities. The statement uses the accrual basis of accounting, which is similar to the basis of accounting used by private-sector businesses. All of the revenues and expenses are reported regardless of the timing of when cash is received or paid. The statement identifies the extent to which each expenditure function draws from general revenues of the Board (primarily local taxes) or is financed through charges for services (such as lunchrooms) and intergovernmental aid (primarily federal programs and state appropriations).

The fund financial statements provide more detailed information about the Board's most significant (major) funds — not the Board as a whole. A fund is a grouping of related accounts that is used to keep track of specific sources of funding and spending for particular purposes. The Board uses fund accounting to ensure and demonstrate fiscal accountability. Governmental funds are presented in the fund financial statements.

#### Governmental funds

All of the Board's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds statements — the *Balance Sheet* and the *Statement of Revenues, Expenditures and Changes in Fund Balances* — are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Board's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information that explains the relationship (or differences) between them.

Notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

In addition to the basic financial statements and the accompanying notes, this report also presents certain *Required Supplementary Information* ("RSI") other than the MD&A consisting of budgetary comparison schedules for the General Fund and the Child Nutrition Program ("CNP").

#### Financial Analysis of the Board as a Whole

As noted earlier, the Board has no business-type activities. Consequently, the Board's net position is reported as governmental activities. Program revenues, specifically operating grants and contributions, are the largest component of total revenues.

Following is a condensed financial analysis, presented in comparative format, of the government-wide net position of the Board:

#### **Net Position - Governmental Activities**

September 30,	2021	2020
Assets		
Current and other assets	\$ 7,276,941	\$ 7,288,362
Capital assets, net of depreciation	19,673,561	20,016,802
capital assets, her of acpresiation		20,020,002
Total assets	26,950,502	27,305,164
Deferred outflows of resources		
Deferred loss on refunding of debt	2,208,657	2,342,914
Deferred outflows related to pension	3,678,876	2,771,078
Deferred outflows related to OPEB	4,164,460	1,081,408
	, ,	, , , ,
Total deferred outflows of resources	10,051,993	6,195,400
t in billiation		
Liabilities	1 512 102	1 401 275
Current liabilities	1,513,102	1,481,275
Noncurrent liabilities	50,732,564	48,209,583
Total liabilities	52,245,666	49,690,858
Deferred inflows of resources		
Unearned property taxes	-	1,636,168
Deferred inflows related to pension	1,712,000	886,000
Deferred inflows related to OPEB	7,833,215	8,792,955
Total deferred inflows of resources	9,545,215	11,315,123
Not recition		
Net position	(1 110 045)	(1 440 007)
Net investment in capital assets	(1,118,845)	(1,449,997)
Restricted	1,180,194	1,165,917
Unrestricted (deficit)	(24,849,735)	(27,221,337)
Total net position (deficit)	\$ (24,788,386)	\$ (27,505,417)

The Board's liabilities and deferred inflows exceeded its assets and deferred outflows by \$24,788,386 at September 30, 2021 resulting in a deficit in net position due largely to pension and OPEB obligations.

Readers of the financial statements must understand that these reporting requirements do not change the Board's cash position, credit worthiness, or overall financial health. The Board's financial ability to fund daily operations, meet debt obligations and allocate resources to achieve goals and objectives is unchanged. More detailed information regarding the calculations and reporting requirements of GASB 68 and GASB 75 can be found in the Notes to the Financial Statements.

Restricted net position, consisting of those net assets restricted by debt covenants, federal program compliance, and future capital projects, is \$1,180,194 at September 30, 2021.

Following is a condensed schedule of revenues and expenses from the governmental activities for the year ended September 30, 2021, presented with comparative data for the previous year:

#### **Summary of Changes in Net Position From Operating Results**

Years ended September 30,	2021	2020
Drogram Povenues		
Program Revenues Charges for sorvings	\$ 1,523,288	Ć 1 22E 74E
Charges for services	. , ,	\$ 1,335,745
Operating grants and contributions	13,533,260	13,358,210
Capital grants	585,543	482,085
General Revenues	4 077 456	4 022 005
Local property taxes	1,977,456	1,833,005
Sales and use taxes	4,245,407	3,720,183
Grants and contributions not restricted for specific programs	100,000	95,000
Other taxes	64,024	65,116
Other	437,928	378,442
Total revenues	22 466 006	21 267 706
Total revenues	22,466,906	21,267,786
Expenses		
Instructional services	11,019,083	11,154,266
Instructional support services	3,370,231	2,782,352
Operation and maintenance services	1,655,995	1,343,907
Student transportation services	175,683	133,592
Food services	264,818	885,245
General administrative services	1,143,100	1,044,327
Interest and fiscal charges	986,927	1,004,392
Other expenses	1,134,038	418,318
Total expenses	19,749,875	18,766,399
Change in net position	2,717,031	2,501,387
Change in het position	2,717,031	2,301,307
Net position (deficit) beginning of year	(27,505,417)	(30,006,804)
Net position (deficit) end of year	\$ (24,788,386)	\$ (27,505,417)
The position (denote) and or year	<del>- (=-), 00,000</del>	7 (27)303, 117)

Program revenues, specifically operating grants and contributions, are the largest component of the total revenues.

 Operating grants and contributions contribute 87% of program revenues and 60% of total revenues. The major sources of revenues in this category are state foundation program funds, state transportation operating funds, and state and federal funds restricted for specific programs.

- Capital grants and contributions include state capital outlay funds and state fleet renewal funds to replace bus fleet.
- Charges for services include federal reimbursement for meals, student meal purchases, and local school revenues.
- General revenues primarily property taxes, sales taxes, and impact aid funds, are used to provide for expenses not covered by program revenues.

Instructional services and instructional support expenses are the largest expense function of the Board (73%).

- In addition to teacher salaries and benefits, instructional services include: teacher aides, substitute teachers, textbooks, depreciation of instructional buildings, professional development, and classroom instructional materials, supplies, and equipment.
- Instructional support services include salaries and benefits for school principals, assistant principals, librarians, counselors, school secretaries, school bookkeepers, school nurses, and professional development expenses.
- Operation and maintenance services include utilities, security services, janitorial services, maintenance services, and depreciation of maintenance vehicles.
- Student transportation services include salaries and benefits for the bus mechanic, transportation director, bus drivers and transportation secretary. These funds also include depreciation of buses, bus maintenance supplies, fuel, bus cell phones, and fleet insurance.
- Food services include salaries and benefits for cooks, servers, cashiers, lunchroom managers, the program director and secretary, as well as professional development for the program staff, donated and purchased food, food preparation and service supplies, kitchen and lunchroom equipment, lunchroom vehicle and depreciation of equipment and facilities.
- General administrative services include salaries and benefits for the superintendent, assistants, clerical and financial staff, and other personnel that provide system-wide support for the schools. Also included are legal expenses, liability insurance, training for board members and general administrative staff, office supplies, printing costs, and depreciation of central office equipment and facilities.
- Interest and fiscal charges includes interest and principal on long-term debt issues and other expenses related to the issuance and continuance of debt issues.
- Other expenses include the salaries and benefits for preschool teachers and aides, extended day personnel, and community education coordinator.

#### **Financial Analysis of the Board's Funds**

The analysis of governmental funds serves the purpose of looking at what resources came into the funds, how they were spent, and what is available for future expenditures. Did the Board generate enough revenue to pay for current obligations? What is available for spending at the end of the year? The financial performance of the Board as a whole is reflected in its governmental funds as well. At the end of the FY 2021, the Board's combined governmental funds reported ending fund balances of \$5,837,490 which is an increase of \$1,602,759 over the FY 2020 ending fund balances.

**General Fund** – The General Fund is the primary operating fund of the Board. The General Fund balance increased by \$1,376,535. Each school system is required to have a one-month general fund operating balance. Troy City Schools met this requirement for FY 2021.

Child Nutrition Program Fund – The Child Nutrition Program is funded primarily by USDA grants for the School Breakfast Program, National School Lunch Program, and Summer Food Service Program for Children. Funds are received based on the number of free and reduced meals served. On average, 67% of our students receive free and reduced price meals. The summer feeding program continued in 2021. Anyone under the age of 18 is eligible to participate for free.

#### General Fund Budgetary Highlights

The original 2021 fiscal year budget, adopted on September 10, 2020, was based on guaranteed revenues, estimates of local tax/fee revenues and necessary expenditures. Amendment #1 includes incorporating the actual beginning balances, carry-over funds for federal programs and budgeting some state and federal programs that had not been authorized at the time the original budget was due. There were also some changes in various funds to bring the budget more in line with actual expenditures. The Troy City Board of Education approved amendment #1 on April 19, 2021. The comparison of General Fund original budget to the final amended budget is on page 17.

#### **Capital Assets and Debt Administration**

**Capital Assets** – At September 30, 2021, the Board had \$19,673,561 invested in capital assets including land, buildings, and equipment costing \$5,000 or more. This amount is net of accumulated depreciation to date. Increases during the year represent additions to those categories, while decreases represent retirement of assets during the year and depreciation of depreciable assets for the year. Note 2 to the financial statements provides information on these assets.

**Capital Projects** – The Board invested \$292,574 in capital expense during fiscal year 2021. This was predominately used to complete the improvements on the elementary school vestibule project and to purchase additional busses.

**Long-Term Debt** — At year-end, the Board owed \$23,192,205 in outstanding bonds, net of unamortized bond discounts/premiums.

**Estimated Capital Needs** – As of September 30, 2021, the Board's Five-Year Capital Plan, based upon critical needs, totaled approximately \$20 million throughout the system. These estimated capital needs include renovations to Charles Henderson High School and Troy Elementary School including the Troy Elementary School lunchroom facility, additions to Charles Henderson High School, flooring upgrades at Troy Elementary School, and renovation of all restroom facilities.

#### **Economic Factors Affecting Next Fiscal Year**

#### **Student Enrollment**

The student enrollment figure as of the twenty days after Labor Day Report for the 2020-2021 school year was 1,645, which indicates a decline in enrollment of approximately 97 students for the 2021 fiscal year.

Fiscal Year	<u>Enrollment</u>
2021	1,645
2020	1,742
2019	1,815
2018	1,893
2017	1,899
2016	2,018
2015	2,040
2014	2,100
2013	2,076
2012	2,116
2011	2.161

#### **Contacting the School Board's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Board's finances and to show the Board's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Patricia Norman, Chief Financial Officer, Troy City Board of Education, 358 Elba Highway, Troy, AL 36079 or by calling (334) 566-3741.

## **Troy City Board of Education Statement of Net Position**

September 30, 2021	Governmental Activities
Assets	
Cash and cash equivalents	\$ 4,185,814
Investments	18,000
Receivables	1,299,914
Inventories	54,808
Restricted assets	34,000
Cash and cash equivalents	1,444,987
Prepaid expenses	82,276
Unamortized bond insurance	191,142
Capital assets, not being depreciated	1,032,270
Capital assets, net of depreciation	18,641,291
Total assets	26,950,502
Deferred Outflows of Resources	
Deferred loss on refunding of debt	2,208,657
Deferred outflows related to pension	3,678,876
Deferred outflows related to OPEB	4,164,460
Total deferred outflows of resources	10,051,993
Liabilities	0 110
Accounts payable	8,118
Salaries and benefits payable	1,236,790
Accrued interest payable	264,793
Unearned revenue	3,401
Long-term liabilities	
Net pension liability	17,545,000
Net OPEB liability	9,995,359
Due and payable within one year	746,621
Due and payable after one year	22,445,584
Total liabilities	52,245,666
Deferred Inflows of Resources	
Deferred inflows related to pension	1,712,000
Deferred inflows related to OPEB	7,833,215
Total deferred inflows of resources	9,545,215
Net Position	
Net investment in capital assets	(1,118,845)
Restricted for debt service	1,180,194
Unrestricted (deficit)	(24,849,735)
Total net position (deficit)	\$ (24,788,386)

## Troy City Board of Education Statement of Activities

### For the year ended September 30, 2021

Functions / Programs	Expenses
Instructional services	\$ 11,019,083
Instructional support services	3,370,231
Operation and maintenance services	1,655,995
Student transportation services	175,683
Food services	264,818
General administrative services	1,143,100
Interest and fiscal charges	986,927
Other expenses	1,134,038
Total	\$ 19,749,875

		Pr	ogram Revenues				Net (Expenses) Revenues and Changes In
	Charges		Operating		Capital		Net Position
	For		Grants and		Grants and		Governmental
	Services		Contributions		Contributions		Activities
\$	311,807	\$	8,788,712	\$	576,584	\$	(1,341,980)
	119,170		2,734,967		-		(516,094)
	10,558		1,424,949		1,221		(219,267)
	9,348		193,886		7,738		35,289
	279,058		62,431		-		76,671
	25,344		168,366		-		(949,390)
	-		-		-		(986,927)
	768,003		159,949		-		(206,086)
\$	1,523,288	\$	13,533,260	\$	585,543		(4,107,784)
Gener Taxe	ral Revenues es						
Pro	operty taxes levi	ed fo	r general purposes	;			1,977,456
	Local sales tax					4,245,407	
Other taxes					64,024		
Grants and contributions not restricted for specific programs					100,000		
Investment earnings					10,090		
Miscellaneous					427,838		
Total general revenues					6,824,815		
	e in net position						2,717,031
	osition (deficit) b		ning of year				(27,505,417)
Net position (deficit) end of year \$						(24,788,386)	

## **Troy City Board of Education Balance Sheet – Governmental Funds**

Investments Receivables Due from other funds Inventories Prepaid expenses Restricted assets: Cash and cash equivalents	Fund 4,246,300 - 637,885 31,049 - 82,276	\$ 89,682 - 222,971 - 54,808
Cash and cash equivalents  Investments  Receivables  Due from other funds Inventories  Prepaid expenses  Restricted assets:  Cash and cash equivalents   Total assets  \$	637,885 31,049	\$ 222,971
Investments Receivables Due from other funds Inventories Prepaid expenses Restricted assets: Cash and cash equivalents  Total assets \$	637,885 31,049	\$ 222,971
Receivables Due from other funds Inventories Prepaid expenses Restricted assets: Cash and cash equivalents  Total assets \$	31,049	-
Due from other funds Inventories Prepaid expenses Restricted assets: Cash and cash equivalents  Total assets \$	31,049	-
Inventories Prepaid expenses Restricted assets: Cash and cash equivalents  Total assets \$	-	- 54,808
Prepaid expenses Restricted assets: Cash and cash equivalents  Total assets \$	- 82,276 -	54,808
Restricted assets: Cash and cash equivalents  Total assets \$	82,276	
Total assets \$	-	-
Total assets \$	-	
Liabilities and Fund Balances	4,997,510	\$ 367,461
Liabilities		
Accounts payable \$	3,002	\$ -
Due to other funds	-	-
Ledger overdraft	-	-
·	1,031,705	36,284
Unearned revenue	2,801	
Total liabilities	1,037,508	36,284
Fund Balances		
Nonspendable	82,276	54,808
Restricted	-	-
Assigned	-	276,369
Unassigned	3,877,726	
Total fund balances	3,960,002	331,177
Total liabilities, deferred inflows of resources,		
and fund balances \$		

			Other		Total
	Debt		Governmental		Governmental
	Service Fund		Funds		Funds
\$	-	\$	-	\$	4,335,982
	-		18,000		18,000
	-		439,058		1,299,914
	-		-		31,049
	-		-		54,808
	-		-		82,276
	1,444,987		-		1,444,987
\$	1,444,987	\$	457,058	\$	7,267,016
			·		· · · · · · · · · · · · · · · · · · ·
\$	_	\$	5,116	\$	8,118
*	_	τ.	31,049	Τ.	31,049
	_		150,168		150,168
	-		168,801		1,236,790
	-		600		3,401
	-		355,734		1,429,526
	-		-		137,084
	1,444,987		-		1,444,987
	-		101,324		377,693
	-		-		3,877,726
	1,444,987		101,324		5,837,490
			•		· · ·
\$	1,444,987	\$	457,058	\$	7,267,016

# Troy City Board of Education Reconciliation of Balance Sheet of Governmental Funds to Statement of Net Position

Septembe	er 30, 2021
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Total fund balances - governmental funds			\$	5,837,490
Amounts reported for governmental activities in the statement different because:	ent o	f net position ar	re	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.				
Governmental capital assets Less accumulated depreciation	\$	33,067,786 (13,394,225)		19,673,561
Other long-term assets are not available to pay for current period expenditures and therefore, are deferred on the statement of net position.				191,142
Deferred inflows and outflows represent an acquisition or consumption of net position, respectively, that applies to a future period and, therefore, are not reported as liabilities or assets in the governmental funds.  Deferred loss on refunding debt Deferred outflows related to pension Deferred outflows related to OPEB Deferred inflows related to OPEB		2,208,657 3,678,876 4,164,460 (1,712,000) (7,833,215)		506,778
Long-term liabilities, including bonds payable, bond discounts, and accrued interest payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Accrued interest payable  Net pension liability  Net OPEB liability  Current portion of long-term debt  Non-current portion of long-term debt	\$	(264,793) (17,545,000) (9,995,359) (746,621) (22,445,584)		(50,997,357)
Net position of governmental activities			\$	(24,788,386)

# Troy City Board of Education Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the year ended September 30, 2021		General Fund		Child Nutrition Fund
Revenues				
State revenues	\$	10,632,715	\$	-
Federal revenues	·	48,086	·	986,588
Local revenues		5,545,021		93,111
Other revenues		30,641		5,807
Total revenues		16,256,463		1,085,506
Expenditures				
Instructional services		8,871,338		-
Instructional support services		2,874,207		-
Operation and maintenance services		1,536,352		-
Student transportation services		257,570		-
Food services		-		292,024
General administrative services		1,005,919		-
Capital outlay		15,537		-
Debt service:				
Principal		27,873		-
Interest		3,817		-
Other expenses		308,159		870,908
Total expenditures		14,900,772		1,162,932
Excess (deficiency) of revenues over				
(under) expenditures		1,355,691		(77,426)
Other Financing Sources (Uses)				
Indirect cost		176,645		-
Transfers in		94,119		382,404
Transfers out		(249,920)		(153,559)
Net other financing sources (uses)		20,844		228,845
Net change in fund balances		1,376,535		151,419
Fund balances, beginning of year		2,583,467		179,758
Fund balances, end of year	\$	3,960,002	\$	331,177

	Other	Total
Debt	Governmental	Governmental
Service Fund	Funds	Funds
\$ -	\$ 584,322	\$ 11,217,037
-	2,749,330	3,784,004
1,113,802	677,488	7,429,422
-	-	36,448
1,113,802	4,011,140	22,466,911
_	2,042,050	10,913,388
-	629,250	3,503,457
-	186,769	1,723,121
-	390	257,960
-	1,494	293,518
-	238,833	1,244,752
-	124,032	139,569
619,000	165,000	811,873
480,530	374,947	859,294
 , -	114,798	1,293,865
1,099,530	3,877,563	21,040,797
14,272	133,577	1,426,114
-	-	176,645
-	12,276	488,799
-	(85,320)	(488,799)
 -	(73,044)	176,645
14,272	60,533	1,602,759
 1,430,715	40,791	4,234,731
\$ 1,444,987	\$ 101,324	\$ 5,837,490

# Troy City Board of Education Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities

### For the year ended September 30, 2021

Net change in fund balances - total governmental funds	(	\$ 1,602,7	'59
Amounts reported for governmental activities in the statement of activities are difference because:	nt		
· · · · · ·	92,574 35,815)	(343,2	241)
Repayment of note principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		811,8	373
Accrued interest expense decreased in the current year, which increases net position.			5
Discounts, premiums, and deferred losses on refundings do not require the use of current financial resources; therefore, is not reported as an expenditure in governmental funds.		(137,4	180)
Cash pensions contributions reported in the funds were less than the calculated pension expense on the statement of activities and therefore decrease net position.		(161,2	202)
Other postemployment benefit obligation reported in the statement of activities does not require the use of current financial resources; therefore, is not reported as an expenditure in governmental funds.		944,3	317_
Change in net position of governmental activities	(	\$ 2,717,0	)31

# Troy City Board of Education Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund

	Budgeted Amounts			_			Variance with Final
For the year ended September 30, 2021		Original	Final		Actual		Budget
Revenues							
State revenues	\$	10,355,738	\$ 10,098,632	\$	10,632,715	\$	534,083
Federal revenues	τ.	47,339	40,326		48,086	7	7,760
Local revenues		4,237,944	4,307,149		5,545,021		1,237,872
Other revenues		_	32,000		30,641		(1,359)
Total revenues		14,641,021	14,478,107		16,256,463		1,778,356
Expenditures							
Instructional services		9,091,392	8,712,269		8,871,338		(159,069)
Instructional support services		2,235,908	2,918,870		2,874,207		44,663
Operation and maintenance services		1,570,037	1,581,174		1,536,352		44,822
Student transportation services		218,437	275,826		257,570		18,256
General administrative services		1,069,510	1,044,670		1,005,919		38,751
Capital outlay		-	2,900		15,537		(12,637)
Debt service: Principal		25,753	27,253		27,873		(620)
Interest		5,179	5,179		3,817		1,362
Other expenses		172,918	289,465		308,159		(18,694)
Total expenditures		14,389,134	14,857,606		14,900,772		(43,166)
Fuence (definion on) of november over							
Excess (deficiency) of revenues over (under) expenditures		251,887	(379,499	)	1,355,691		1,735,190
Other Financing Sources (Uses)							
Indirect cost		209,656	217,288		176,645		(40,643)
Transfers in		106,420	114,127		94,119		(20,008)
Transfers out		(299,088)	(301,731	)	(249,920)		51,811
Net other financing sources (uses)		16,988	29,684		20,844		(8,840)
Net change in fund balance		268,875	(349,815	)	1,376,535		1,726,350
Fund balance, beginning of year		2,583,467	2,583,467		2,583,467		
Fund balance, end of year	\$	2,852,342	\$ 2,233,652	\$	3,960,002	\$	1,726,350
Reconciliation of GAAP to Budgetary Basis GAAP Basis Expenditures Non-budgeted accrued salaries	S	14,389,134	14,857,606		14,900,772		(43,166)
Instructional services		_	_		(97,722)		97,722
Instructional support services		-	-		(80,192)		80,192
Operation and maintenance services		_	-		(1,700)		1,700
Student transportation services		_	-		(1,236)		1,236
General administrative services		_	-		(340)		340
Other expenses					(12,542)		12,542
Budgetary basis expenditures	\$	14,389,134	\$ 14,857,606	\$	14,707,040	\$	150,566

# Troy City Board of Education Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Child Nutrition Fund

	Budgeted Amounts						Variance
							with Final
For the year ended September 30, 2021		Original		Final		Actual	Budget
Revenues							
Federal revenues	\$	766,050	\$	716,050	\$	986,588	\$ 270,538
Local revenues		159,850		164,904		93,111	(71,793)
Other revenues		37,000		37,000		5,807	(31,193)
Total revenues		962,900		917,954		1,085,506	167,552
Expenditures							
Food services		911,640		59,654		292,024	(232,370)
Other expenses		280,508		1,128,026		870,908	257,118
Total expenditures		1,192,148		1,187,680		1,162,932	24,748
Deficiency of revenues under							
expenditures		(229,248)		(269,726)		(77,426)	192,300
Other Financing Sources (Uses)							
Transfers in		281,102		276,038		382,404	106,366
Transfers out		-		-		(153,559)	(153,559)
Not other financing course (upper)		201 102		276 020		220.045	/47.402\
Net other financing sources (uses)		281,102		276,038		228,845	(47,193)
Net change in fund balance		51,854		6,312		151,419	145,107
Fund balance, beginning of year		179,758		179,758		179,758	-
Fund balance, end of year	\$	231,612	\$	186,070	\$	331,177	\$ 145,107
Reconciliation of GAAP to budgetary basis							
GAAP Basis Expenditures		1,192,148		1,187,680		1,162,932	24,748
Non-budgeted accrued salaries						(4 == 4)	
Food services		-		-		(1,754)	1,754
Budgetary basis expenditures	\$	1,192,148	\$	1,187,680	\$	1,161,178	\$ 26,502

### Troy City Board of Education Notes to Financial Statements

#### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Troy City Board of Education (the "Board") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Board's accounting policies are described below.

#### **Reporting Entity**

GASB establishes standards for defining and reporting on the financial reporting entity. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for agencies that make up its legal entity. It is also financially accountable for a legally separate agency if its officials appoint a voting majority of that agency's governing body and either it is able to impose its will on that agency or there is a potential for the agency to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. There are no component units which should be included as part of the financial reporting entity of the Board.

The Board is a legally separate agency of the State of Alabama. The financial statements of the Board include local school activity funds and other funds under the control of school principals. These funds are reported on a reporting period ended September 30, 2021 as a special revenue fund.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and due. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period when they are due in the current fiscal period. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 30 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the Board.

#### **Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### **Fund Financial Statements**

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The Board reports the following major governmental funds:

**General Fund** is the Board's primary operating fund accounts for all financial resources, except those required to be accounted for in another fund. The Board's General Fund primarily receives revenues from the Education Trust Fund ("ETF"), appropriated by the Alabama Legislature, and from local taxes. The State Department of Education allocated amounts appropriated from the ETF to the Board on a formula basis.

**Child Nutrition** fund accounts for the funds received from the State Department of Education and received from other sources, which are to be used to provide breakfast and lunch to students.

**Debt Service** fund accounts for the accumulation of resources for, and the payment of, the Board's principal and interest payments on long-term debt.

The Board reports the following governmental fund types in the "Other Governmental Funds" column:

**Special Revenue Funds** account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action. Special revenue funds consist of the following:

- 1. IDEA Part B
- 2. IDEA High Cost Fund
- 3. Preschool Ages 3 5 Part B
- 4. Vocational Education Basic Grant
- 5. Vocational Education Program Improvement
- 6. Vocational Rehab Other
- 7. Title I Part A
- 8. Title I Part D
- 9. Title II Part A Teacher and Principal Training
- 10. Title IV Part A Safe & Drug Free
- 11. Title VI Part B Low Income Program
- 12. CARES Act ESSER
- 13. CARES Act GEER
- 14. CARES Act Coronavirus Relief Fund (Health)
- 15. CARES Act Coronavirus Relief Fund (Devices)
- 16. CRRSA Act ESSER II
- 17. CRRSA Act ESSER II ALSDE Reserve
- 18. Food and Nutrition Fund
- 19. Local school activity funds

#### Fund Financial Statements (continued)

**Capital Projects Funds** account for financial resources to be used for the acquisition or construction of major capital facilities.

**Other Debt Service Funds** account for the accumulation of resources for, and the payment of, the Board's principal and interest payments on long-term debt.

#### **Budgetary Information**

#### **Budgetary Basis of Accounting**

The annual budget is prepared under a budgetary basis of accounting that differs from GAAP. Salaries of teachers and other personnel with contracts of less than twelve months are paid over a twelve-month period. Expenditures for salaries (and related fringe benefits) and interest expense are budgeted based on the amount that will be paid from budgeted expenditures on the financial statements. Similarly, interest expense incurred but not paid as of year-end is reported as an expenditure on the financial statements. All annual appropriations lapse at fiscal year-end. State law requires Alabama school boards to prepare and submit to the State Superintendent of Education the annual budget adopted by the local board of education. In accordance with the regulations of the State Board of Education, the due date for submission of the budget for the 2021 fiscal year was September 10, 2020. The Board approved and submitted its original 2021 annual budget on September 10, 2020.

The 2021 budget was amended primarily to budget carryover federal funds, adjust federal allocations, and budget additional state and other grant funds that became available after submission of the original budget.

The appropriated budget is prepared by fund and function. The Superintendent or Board cannot approve any budget for operations of the school system for any fiscal year that shows expenditures in excess of income estimated to be available plus any balances on hand. The Superintendent, with the approval of the Board, has the authority to make changes within the approved budget provided that a deficit is not incurred by such changes. The Superintendent may approve amendments to program budgets without Board approval. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level.

#### Excess Expenditures over Appropriations

General Fund actual expenditures exceeded appropriations by \$143,166. This deficit was funded with excess revenues.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position

#### Cash and Cash Equivalents

The Board's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Investments

Investments are stated at amortized cost. The State Attorney General has issued a legal opinion that boards of education may not put public funds at risk by investing in companies not insured by the federal government.

#### Receivables and Allowance for Doubtful Accounts

Receivables are reported as *receivables* in the government-wide financial statements and as *receivables* in the fund financial statements. Receivables include amounts due from grantors or grants issued for specific programs and local taxes. No allowances are made for uncollectible amounts because the amounts are considered immaterial.

#### **Inventories**

Inventories are valued at cost using the first-in/first-out ("FIFO") method. GAAP requires only material balances of inventories accounted for using the purchases method to be reported as an asset in the appropriate governmental fund. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

#### **Prepaid Items**

Prepaid items, such as insurance premiums, are accounted for using the interperiod allocation method for both the government-wide financial statements and the governmental funds financial statements. Under this method, the cash outlay is reported as an asset in the governmental funds balance sheet and amortized ratably over the number of months the payment benefits.

#### **Interfund Loans and Transfers**

Activities between funds that are representative of lending/ borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds"

#### Restricted Assets

Restricted assets at September 30, 2021 consist of cash and cash equivalents which are restricted by debt agreements for debt service payments. Cash and cash equivalents restricted for debt service payments totaled \$1,444,987.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

#### Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical costs in the statement of net position. Donated assets are recorded at their acquisition value at the date of donation. The cost of maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Capital assets are recorded as expenditures at the acquisition date in the fund financial statements. The Board has no general infrastructure assets.

Depreciation of capital assets is recorded in the statement of activities on a straight-line basis over the estimated useful life of the asset. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and the estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Cap	Estimated	
Capital Asset Classes		Threshold	Useful Life
		50.000	20
Land improvements – exhaustible	\$	50,000	20 years
Buildings		50,000	50 years
Building improvements		50,000	7 - 30 years
Equipment		5,000	5 - 20 years
Equipment under lease		5,000	5 - 20 years
Vehicles		5,000	8 - 10 years

The capitalization threshold for land, construction in progress, and inexhaustible land improvements is \$1 or more. However, these capital assets are not depreciated.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Board has three items reported in this category, deferred loss on refunding of debt, deferred outflows related to pension and deferred outflows related to OPEB. A deferred loss on refunding of debt results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows related to pension and OPEB result from pension and OPEB contributions related to normal and accrued employer liability (net of any refunds or error service payments) subsequent to the measurement date, the net difference between projected and actual earnings on plan investments, changes in proportion and differences between employer contributions and proportionate share of contributions, and differences between actual and expected experience.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

Deferred Outflows/Inflows of Resources (continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Board has two items that qualify for reporting in this category, deferred inflows related to pension and deferred inflows related to OPEB. Deferred inflows related to pension and OPEB result from differences between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on plan investments, and changes in proportion and differences between employer contributions and proportionate share of contributions.

#### **Compensated Absences**

For vacation leave and other compensated absences with similar characteristics, GASB Statement No. 16 requires the accrual of a liability (as the benefits are earned by the employees), if both of these conditions are met:

- a. The employees' right to receive compensation is attributable to services already rendered.
- b. It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

An accrual for earned sick leave should be made only to the extent it is probable that the benefits will result in termination payments, rather than be taken as absences due to illness or other contingencies, such as medical appointments and funerals.

Professional and support employees earn nonvesting sick leave at the rate of one day per month worked. Employees may accumulate an unlimited number of sick leave days. Employees may use their accrued sick leave as membership service in determining the total years of creditable service in the Teachers' Retirement System of Alabama, with no additional cost to the Board. Because employees do not receive compensation for unused sick leave at termination, no liability is recorded on the financial statements.

Professional and support personnel are provided two days of personal leave per year with pay. The State provides funding, at the substitute rate, for up to two days of personal leave per employee per year. Professional employees are paid, at the Board's substitute rate, for up to two days of unused personal leave. Because unused personal leave cannot be carried over to succeeding years, no liability for unpaid leave is accrued in the financial statements.

Certain employees are allowed two weeks of vacation per year with pay. Personnel considered full time support personnel and instructional personnel contracted for the fiscal year are eligible for vacation leave. Because unused vacation leave cannot be carried over to succeeding years, no liability for unpaid leave is accrued in the financial statements.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

#### Long-Term Obligations

In the government-wide financial statements, the unmatured principal of long-term debt, capital leases, and compensated absences are reported in the statement of net position. Interest expense for long-term debt, including accrued interest payable, is reported in the statement of activities. For warrants (bonds) and other long-term debt issued after October 1, 2003, the related premiums and discounts are amortized under accrual accounting and the annual amortization of these accruals is included in the statement of activities. The unamortized portion is reported as an addition or deduction from the related debt on the statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### Pensions

The Teachers' Retirement System of Alabama (the "Plan" or "TRS") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the GASB. Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

#### Other Post-Employment Benefits (OPEB) Liability

The Alabama Retired Education Employees' Health Care Trust ("Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan.

#### Categories and Classification of Fund Equity

Net position flow assumption – Sometimes the Board will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

Categories and Classification of Fund Equity (Continued)

the resources are considered to be applied. It is the Board's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Fund balance flow assumptions – Sometimes the Board will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Board's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Net Position and Fund Balances

Net position are reported on the government-wide financial statements and are required to be classified for accounting and reporting purposes into the following net position categories:

Net Investment in Capital Assets - Capital assets, net of accumulated depreciation and outstanding principal balances of debt and deferred inflows or outflows of resources attributable to the acquisition, construction, or improvement of those assets.

Restricted - Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.

*Unrestricted* - Net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the Board.

As of September 30, 2021, fund balances of the governmental funds are classified as follows:

Nonspendable - Amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted - Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed - Amounts that can be used only for specific purposes determined by a formal action of the Board, the highest level of decision making authority. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position (continued)

Net Position and Fund Balances (continued)

Assigned - Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used or specific purposes. Under the Board's policy, only the Superintendent may assign amounts for specific purposes.

Unassigned - All other spendable amounts.

Fund balances at September 30, 2021 are as follows:

					Other		Total
		Child		G	iovernmental	G	overnmental
	General Fund	Nutrition	Debt Service		Funds		Funds
Nonspendable:							
Inventories	\$ -	\$ 54,808	\$ -	\$	-	\$	54,808
Prepaid expenses	82,276	-	-		-		82,276
Restricted:							
Debt service	=	-	1,444,987		=		1,444,987
Assigned:							
Subsequent years' budget	=	276,369	-		101,324		377,693
Unassigned	3,877,726	-	-		-		3,877,726
	\$ 3,960,002	\$ 331,177	\$ 1,444,987	\$	101,324	\$	5,837,490

The financial statements include summary reconciliations of the fund financial statements to the government-wide statements after each of the fund statements. The governmental fund balance sheet is followed by a reconciliation between *Total fund balance - governmental funds* and *Total net position - governmental activities* as reported in the government-wide statement of net position. The governmental funds statement of revenues, expenditures and changes in fund balances is followed by a reconciliation between *Total net change in fund balances - governmental funds* and *Change in net position of governmental activities* as reported in the government-wide statement of activities.

#### Revenues and Expenditures/Expenses

*Program revenues* – Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### Revenues and Expenditures/Expenses (continued)

*Property taxes* – The Pike County Commission (the "Commission") levies property taxes for all jurisdictions including the school boards and municipalities within the county. Millage rates for property taxes are levied at the first regular meeting of the Commission in February of each year. Property taxes are assessed for property as of October 1 of the preceding year based on the millage rates established by the Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31.

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make various estimates. Actual results could differ from those estimates. Estimates that are particularly susceptible to significant change in the near term are related to the remaining useful life of property and equipment, the identification of allowable versus unallowable costs, the timing of revenue recognition, pension liability, and OPEB liability.

#### **Subsequent Events**

Management has evaluated subsequent events through the date that the financial statements were available to be issued, June 21, 2022 and determined there were no events that occurred that required disclosure.

#### Recently Issued and Implemented Accounting Pronouncements

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This Statement seeks to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 is effective for the fiscal years beginning after December 15, 2019. The implementation of this statement had no impact on the financial statements.

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61*. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

### Troy City Board of Education Notes to Financial Statements

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Recently Issued and Implemented Accounting Pronouncements (continued)

The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis. The implementation of this statement had no impact on the financial statements.

The GASB has issued statements that will become effective in future years. These statements are as follows:

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Recently Issued and Implemented Accounting Pronouncements (continued)

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:

- The effective date of Statement No. 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, for interim financial reports,
- Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan,
- The applicability of Statements No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, as amended, and No. 74, Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans, as amended, to reporting assets accumulated for postemployment benefits,
- The applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements,
- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition,
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers,
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature, and
- Terminology used to refer to derivative instruments.

#### The requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with asset retirement obligations in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Recently Issued and Implemented Accounting Pronouncements (continued)

In May 2020, the GASB issued Statement No. 93, Replacement of Interbank Offered Rates. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedged item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modifications guidance in Statement 87 for lease contracts that are amended solely to replace an IBOR used to determine variable payments.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

In May 2020, the GASB issued GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Recently Issued and Implemented Accounting Pronouncements (continued)

costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented.

Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement.

In June 2020, the GASB issued GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution OPEB plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. For purposes of determining whether a primary government is financially accountable for a potential component unit, the requirements of this Statement that provide that for all other arrangements, the absence of a governing board be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform, are effective for reporting periods beginning after June 15, 2021.

In October 2021, the GASB issued GASB Statement No. 98, The Annual Comprehensive Financial Report. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in GAAP for state and local governments. This Statement was developed in response to concerns raised by stakeholders that the common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. This Statement's introduction of the new term is founded on a commitment to promoting inclusiveness. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

The Board is evaluating the requirements of the above statements and the impact on reporting.

## Troy City Board of Education Notes to Financial Statements

#### **Note 2: DETAILED NOTES ON ALL FUNDS**

#### **Deposits and Investments**

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal deposit insurance or by the Security for Alabama Funds Enhancement Program ("SAFE Program"). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14.

Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits with original maturities of greater than three months. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation ("FDIC"). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

The Board's sole investment is in a certificate of deposit with a maturity of March 31, 2024. This certificate of deposit is classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

Custodial Credit Risk — Custodial credit risk for deposits is the risk in the event of the failure of a depository financial institution a government may not be able to recover deposits. Monies placed on deposit with financial institutions in the form of demand deposits, time deposits or certificate of deposits are defined as public deposits. The financial institutions in which the Board places its deposits are certified as "qualified public depositories," as required under the SAFE program. For an investment, this is the risk that, in the event of the failure of the counterparty, the Board will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

Interest Rate Risk – Interest rate risk is the possibility that interest rates will rise and reduce the fair value of an investment. The Board has limited its interest rate risk by investing in money market funds which are required to maintain an average dollar-weighted portfolio maturity of 90 days or less and certificates of deposits held at local banks with an original maturity of one year or less.

Note 2: DETAILED NOTES ON ALL FUNDS (Continued)

#### Accounts Receivable

Receivables at September 30, 2021 consist of the following:

	General	Child Nutrition	Other Non-major		Total
	General	Hatrition	Hon major		Total
State Department of Education					
IDEA-Part B	\$ - \$	-	\$ 45,574	\$	45,574
Program Improvement Grant	-	-	9,288		9,288
Vocational Rehab	-	-	4,902		4,902
Title I, Part A	-	-	198,499		198,499
Title I, Part D	-	-	6,111		6,111
Title II, Part A	-	-	14,888		14,888
Title IV, Part A	-	-	23,582		23,582
Title IV, Rural Ed Initiative	-	-	7,139		7,139
Cares Act ESSER	-	-	1,583		1,583
CRSSA ESSER	-	-	127,490		127,490
Construction Grant	78,238	-	-		78,238
Pike County Rev Commissioner	362,572	-	-		362,572
Pike County Board of Education	47,626	-	-		47,626
School Lunch Program	-	222,971	-		222,971
CNP Indirect Cost	14,364	-	-		14,364
Pike County Probate Judge	46,760	-	-		46,760
Phenix City Board of Education	2,788	-	-		2,788
Catastrophic Support	16,846	-	-		16,846
Medicaid Support	38,803	-	-		38,803
Pre-K	9,397	-	-		9,397
Other	20,491	-	2		20,493
Total receivables	\$ 637,885 \$	222,971	\$ 439,058	\$ :	1,299,914

All receivables are considered fully collectible and, accordingly, no allowance for uncollectible accounts has been recorded.

#### Change in Accounting Principle

During the year ended September 30, 2021, the Board elected to change its accounting for property taxes receivable from the Pike County Revenue Commissioner. In previous years, the estimated taxes were recorded as a receivable and unearned revenue on the accompanying balance sheet and statement of net position at time of assessment, which is an acceptable practice. In the current year, management elected to cease recording these estimated amounts until such balances are due from the taxpayers, which is also an acceptable method of accounting that better aligns with similar governmental entities in the State of Alabama. This change in accounting principle had no effect on income or net position.

#### Capital Assets

The following is a summary of changes in capital assets during the year ended September 30, 2021:

	Beginning Balance Inc		Increases	Decreases	Ending Balance	
Governmental Activities:						
Capital assets, not being depreciated:						
Land	\$	892,701	\$	-	\$ - \$	892,701
Construction in progress		-		139,569	-	139,569
Total capital assets, not being						
depreciated		892,701		139,569	-	1,032,270
Other capital assets:						
Buildings		24,342,120		-	-	24,342,120
Building improvements		4,192,502		25,230	-	4,217,732
Land improvements		954,564		-	-	954,564
Equipment		1,365,239		31,600	-	1,396,839
Vehicles		1,028,086		96,175	-	1,124,261
Total other capital assets at						
historical cost		31,882,511		153,005	-	32,035,516
Less accumulated depreciation for:						
Buildings		9,090,256		422,621	-	9,512,877
Building improvements		1,230,751		111,081	-	1,341,832
Land improvements		589,074		20,474	-	609,548
Equipment		943,415		58,007	-	1,001,422
Vehicles		904,914		23,632	-	928,546
Total accumulated depreciation		12,758,410		635,815	-	13,394,225
Capital assets, net of depreciation		19,124,101		(482,810)	-	18,641,291
Total governmental activities capital assets, net	\$	20,016,802	\$	(343,241)	\$ - \$	19,673,561

#### Capital Assets (Continued)

Depreciation expense was allocated to the governmental functions in the statement of activities as follows:

Instructional services	\$ 154,464
Instructional support services	49,884
Operation and maintenance services	13,782
Student transportation services	16,548
Food services	16,952
General administrative services	382,622
Other expenses	1,563
Total depreciation expense - governmental activities	\$ 635,815

#### **Long-Term Debt and Liabilities**

#### Educational Facilities Revenue Bonds Series 2011

On March 1, 2011, The Public Building Authority of the City of Troy, Alabama (the "Authority"), in its role as conduit debt issuer for the Board, issued \$22,125,000 of Educational Facilities Revenue Bonds Series 2011. The Series 2011 bonds are payable in annual installments of principal and bi-annual interest payments, ranging from 3% to 5.25%, beginning June 1, 2011 with maturity of December 1, 2040. The Authority was formed to act as a vehicle to issue and collectively guarantee payment of the Series 2011 bonds. The mechanism for payment of the bonds by the Board is a long-term lease agreement dated March 1, 2011 between the Board and the Authority, whereby the Board agreed to pay all bond payments of principal and interest to the Authority as they become due to the trust agent, and the Authority assigned their rights to receive such payments under the lease directly to Regions Trust Department. Proceeds of the bonds were used to refund the Board's Series 2001, 2002, and 2004 bonds; pay issuance costs; and make available \$15,000,000 for capital improvements of the Board, which has been exhausted to date. In conjunction with the Series 2011 bonds, the Board pledged certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as a deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$217,215 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2021 was \$24,217. The total amount amortized for the year ended September 30, 2021 was \$18,236 and was reported as part of interest expense.

#### Long-Term Debt and Liabilities (Continued)

Annual debt service requirements to maturity for the Educational Facilities Revenue Bonds Series 2011 are payable as follows:

Year Ending September 30,		Principal	Interest	
2022	\$	575,000	\$	165,013
2023	Ψ	90,000	Ψ.	151,713
2024		625,000		137,100
2025		95,000		122,269
2026		100,000		118,000
2027-2031		575,000		513,869
2032-2036		740,000		350,269
2037-2041		950,000		129,938
	\$	3,750,000	\$	1,688,171

Bond discount expense on the Series 2011 bonds for the year ended September 30, 2021 was \$7,623.

#### School Tax Warrants Series 2013

On December 1, 2013, the Board issued \$2,400,000 of School Tax Warrants Series 2013 to refund \$2,095,000 of the Board's Educational Facilities Revenue Bonds Series 2011 dated March 1, 2011 and pay issuance costs and discounts incurred. The Series 2013 warrants are payable in bi-annual interest payments at 4.75% beginning June 1, 2014 with principal due beginning December 1, 2041. The warrants series matures December 1, 2042. In conjunction with the Series 2013 warrants, the Board continued its pledge of certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as a deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$186,224 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2021 was \$132,197. The total amount amortized for the year ended September 30, 2021 was \$6,897 and was reported as part of interest expense.

#### Long-Term Debt and Liabilities (continued)

School Tax Warrants Series 2013 (continued)

Annual debt service requirements to maturity for the School Tax Warrants Series 2013 are payable as follows:

Year Ending September 30,	Principal		
2022	\$ -	\$	114,000
2023	-		114,000
2024	-		114,000
2025	-		114,000
2026	-		114,000
2027-2031	-		570,000
2032-2036	-		570,000
2037-2041	-		570,000
2042-2043	2,400,000		98,800
	\$ 2,400,000	\$	2,378,800

Bond discount expense on the Series 2013 bonds for the year ended September 30, 2021 was \$2,905.

#### School Tax Refunding Warrants Series 2016

On March 1, 2016, the Board issued \$9,330,000 of School Tax Refunding Warrants Series 2016 to refund \$8,210,000 of the Board's Educational Facilities Revenue Bonds Series 2011 dated March 1, 2011 and pay issuance costs, net of original issue premium of the new issue. The Series 2016 warrants are payable in annual installments of principal and bi-annual interest payments, ranging from 1.25% to 4%, beginning December 1, 2016 with maturity of December 1, 2040. The Board In conjunction with the Series 2016 warrants, the Board continued its pledge of certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$1,728,192 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2021 was \$1,338,330. The total amount amortized for the year ended September 30, 2021 was \$69,826 and was reported as part of interest expense.

Annual debt service requirements to maturity for the School Tax Refunding Warrants Series 2016 are payable as follows:

#### Long-Term Debt and Liabilities (continued)

School Tax Refunding Warrants Series 2016 (continued)

Year Ending September 30,	Principal	Interest	
2022	\$ 65,000	\$	329,664
2023	65,000		328,486
2024	70,000		327,136
2025	70,000		325,649
2026	70,000		324,074
2027-2031	1,110,000		1,583,171
2032-2036	4,500,000		1,036,250
2037-2041	3,125,000		320,425
	\$ 9,075,000	\$	4,574,855

Bond premium amortization on the Series 2016 bonds for the year ended September 30, 2021 was \$21,618.

School Tax Refunding Warrants Series 2017

On March 1, 2017, the Board issued \$8,055,000 of School Tax Refunding Warrants Series 2017 to refund \$6,715,000 of the Board's Educational Facilities Revenue Bonds Series 2011 dated March 1, 2011 and pay issuance costs, net of original issue discount of the new issue. The Series 2017 warrants are payable in annual installments of principal and bi-annual interest payments, ranging from 1.9% to 3.5%, beginning December 1, 2017 with maturity of December 1, 2039. The Board In conjunction with the Series 2017 warrants, the Board continued its pledge of certain sales and use taxes as well as certain ad valorem taxes levied by Pike County and remitted to the Board.

The refunded \$6,715,000 of Series 2011 bonds were called on December 1, 2020.

As required by GASB Statement No. 23 and No. 65, the carrying difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt is carried as deferred loss on refunding and will be amortized over the remaining life of the old bond issue on the straight line basis. The Board has recorded a deferred outflow of resources of \$894,029 in the government-wide Statement of Net Position. The unamortized portion of these costs as of September 30, 2021 was \$713,913. The total amount amortized for the year ended September 30, 2021 was \$39,298 and was reported as part of interest expense.

Annual debt service requirements to maturity for the School Tax Refunding Warrants Series 2017 are payable as follows:

#### Long-Term Debt and Liabilities (continued)

School Tax Refunding Warrants Series 2017 (continued)

Year Ending September 30,	Principal	Interest
2022	\$ 100,000	\$ 222,555
2023	605,000	215,958
2024	95,000	209,082
2025	645,000	200,294
2026	660,000	184,385
2027-2031	2,865,000	650,625
2032-2036	190,000	464,725
2037-2040	2,560,000	193,725
	\$ 7,720,000	\$ 2,341,349

Bond discount amortization on the Series 2017 bonds for the year ended September 30, 2021 was \$4,469.

#### **Direct Borrowings**

**Regions Bank** — The Board has a secured warrant with Regions Bank with a maximum amount available to advance of \$2,000,000. \$1,808,000 was available to advance as of September 30, 2021. The warrant was dated November 20, 2018 and has an advance period through November 30, 2023. Annual principal payments shall be payable beginning December 1, 2023, annually, and any outstanding balance is payable at maturity on December 1, 2038. Interest, at a variable rate, is due semiannually on each June 1 and December 1 beginning on June 1, 2019. The warrant is secured by a pledge of the following taxes: privilege, license and excise taxes levied and collected by the governing body.

\$ 128,000

Annual debt service requirements to maturity are payable as follows:

Fiscal Year Ending September 30,	Principal
2022	\$ -
2023	85,000
2024	43,000
	\$ 128,000

#### **Capital Leases**

The Board has entered into a lease agreement as lessee for financing the acquisition of computer equipment. This lease agreement qualifies as a capital lease for accounting purposes (fair market value of the computer equipment equals the net present value of lease payments and the fair market value purchase at lease end will be minimal) and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of the inception. The interest rate on this lease is 6.699%. This lease was repaid during the year-ended September 30, 2021

No capital assets under the above capital lease met the Board's capitalization threshold and were therefore expensed upon purchase in the government-wide Statement of Net Position.

#### **Changes in Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2021, was as follows for governmental activities:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
Educational Facilities Revenue Bonds					
Series 2011	\$ 4,305,000	\$ - \$	(555,000) \$	3,750,000 \$	575,000
School Tax Warrants					
Series 2013	2,400,000	-	-	2,400,000	-
School Tax Refunding					
Warrants Series 2016	9,140,000	-	(65,000)	9,075,000	65,000
School Tax Refunding					
Warrants Series 2017	7,820,000	-	(100,000)	7,720,000	100,000
Unamortized					
bond discounts	(310,130)	-	14,997	(295,133)	(14,997)
Unamortized					
bond premiums	435,956	-	(21,618)	414,338	21,618
Direct Borrowings:					
School Tax Warrant					
Series 2018 Line of Credit	192,000	-	(64,000)	128,000	
Total bonds payable	23,982,826	-	(790,621)	23,192,205	746,621
Other liabilities					
Capital leases					
Phone equipment	27,873	-	(27,873)	-	=
Total long-term liabilities	\$ 24,010,699	\$ - \$	(818,494) \$	23,192,205 \$	746,621

#### **Pledged Revenues**

As discussed above, certain bonds payable of the Board are collateralized by certain sales and use tax revenues. Pledged revenues recognized for the year ended September 30, 2021 were \$6,239,439 while total debt service collateralized was \$1,759,095.

#### Interfund Receivables, Payables and Transfers

Due to/from other funds at September 30, 2021 consisted of the following amounts:

		Due to					
Due from	General Fund						
Nonmajor governmental	\$	31,049	\$	31,049			

Amounts due to the general fund are for reimbursement of expenses.

Interfund transfers consisted of the following for the year ended September 30, 2021:

		Tı			
	<u></u>		Child	Nonmajor	
Transfers Out		General	Nutrition	Governmental	Total
					_
General	\$	23,278 \$	226,642	\$ -	\$ 249,920
Child Nutrition		-	153,559	-	\$ 153,559
Nonmajor governmental		70,841	2,203	12,276	85,320
	\$	94,119 \$	382,404	\$ 12,276	\$ 488,799

#### **Note 3: RETIREMENT PLAN**

#### **Description of Plan**

The Teachers' Retirement System of Alabama, a cost-sharing multiple-employer public employee retirement plan, was established as of September 15, 1939, pursuant to the *Code of Alabama 1975, Title 16, Chapter 25* (Act 419 of the Legislature of 1939) for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operating of TRS is vested in its Board of Control which consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama ("RSA"). The *Code of Alabama 1975, Title 16, Chapter 25* grants the authority to establish and amend the benefit terms to the TRS Board on Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

## Troy City Board of Education Notes to Financial Statements

#### Note 3: EMPLOYEE RETIREMENT PLAN (Continued)

#### Plan Membership and Benefits

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS employees who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service.

Members are eligible for disability retirement if they have 10 years of credible service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending June 30 are paid to a qualified beneficiary.

#### **Contributions**

Covered members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by a statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation. Tier 2 covered members of the TRS contribute 6% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2021 was 12.43% of annual pay for Tier 1 members and 11.34% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits

#### Note 3: EMPLOYEE RETIREMENT PLAN (Continued)

#### **Contributions (continued)**

earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$1,223,874 for the year ended September 30, 2021.

## Pension Liabilities, Pension Expense, and Deferred Outflows & Inflows of Resources Related to Pensions

At September 30, 2021, the Board reported a liability of \$17,545,000 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2019. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2020, the System's proportion was 0.141843%, which was a decrease of 0.014638% from its proportion measured as of September 30, 2019.

For the year ended September 30, 2021, the Board recognized pension expense of \$1,385,078. At September 30, 2021, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred			Deferred
	Outflows of		Ir	nflows of
	Resources R		Resources	
Differences between expected and actual experience	\$	868,000	\$	304,000
Changes of assumptions		182,000		-
Net difference between projected and actual earnings on pension				
plan investments		1,303,000		-
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		102,000		1,408,000
Employer contributions subsequent to the measurement date		1,223,874		-
Total	\$	3,678,874	\$	1,712,000

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension's expense as follows:

#### Year ended September 30:

2022	1,241	L,874
2023	307	7,000
2024	394	1,000
2025	24	1,000
Total	\$ 1,966	5,874

#### Note 3: EMPLOYEE RETIREMENT PLAN (Continued)

## Pension Liabilities, Pension Expense, and Deferred Outflows & Inflows of Resources Related to Pensions (continued)

The total pension liability as of September 30, 2020 was determined by an actuarial valuation as of September 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%
Projected salary increases 3.25% - 5.00%
Investment rate of return\* 7.70%

The actuarial assumptions used in the actuarial valuation as of September 30, 2019, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016, which became effective at the beginning of fiscal year 2016.

Mortality rates for TRS were based on the White Collar Mortality Table projected to 2020 using Scale BB and adjusted 115% for males and 112% for females 78 and older.

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

		Long-Term
	Target	<b>Expected Rate</b>
	Allocation	of Return*
Fixed income	17.00%	4.40%
U.S. large stocks	32.00%	8.00%
U.S. mid stocks	9.00%	10.00%
U.S. small stocks	4.00%	11.00%
International developed market stocks	12.00%	9.50%
International emerging market stocks	3.00%	11.00%
Alternatives	10.00%	10.10%
Real estate	10.00%	7.50%
Cash	3.00%	1.50%

<sup>\*</sup> Includes assumed rate of inflation of 2.50%

Total

100.00%

<sup>\*</sup> Net of pension plan investment expense

#### Note 3: EMPLOYEE RETIREMENT PLAN (Continued)

## Pension Liabilities, Pension Expense, and Deferred Outflows & Inflows of Resources Related to Pensions (continued)

The discount rate used to measure the total pension liability was 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability and Sensitivity to Changes in Discount Rate

The following table presents the Board's proportionate share of the net pension liability calculated using the discount rate of 7.70%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage point higher (8.70%) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.70%	7.70%	8.70%
Board's net pension liability	\$ 23,409,000	\$ 17,545,000	\$ 12,584,000

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2020. The supporting actuarial information is included in the GASB Statement No. 67 Report for the TRS prepared as of September 30, 2020. The auditors' report on the Schedule of Employer Allocations and Pension Amounts by Employer and accompanying notes detail by employer and in aggregate information needed to comply with GASB 68. The additional financial and actuarial information is available at http://www.rsa-al.gov/index.php/employers/financial-reports/gasb-68-reports/.

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB)

#### **Plan Description**

The Trust is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board ("PEEHIP Board") to create an irrevocable trust to fund postemployment healthcare benefits to retirees

## Troy City Board of Education Notes to Financial Statements

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

#### Plan Description (continued)

participating in PEEHIP. Active and retiree health insurance benefits are paid through the Public Education Employees' Health Insurance Plan ("PEEHIP"). In accordance with GASB, the Trust is considered a component unit of the State of Alabama ("State") and is included in the State's Annual Comprehensive Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975, Title 16, Chapter 25A* (Act 83-455) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees, and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIP Board. The PEEHIP Board is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975, Section 16-25A-4* provides the PEEHIP Board with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The TRS has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

#### **Funding Requirements**

The Code of Alabama 1975, Section 16-25A-8 and the Code of Alabama 1975, Section, 16-25A-8.1 provide the Board with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the Board is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the Board for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% percent for each year of service over 25 subject to adjustment by the Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the Board for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

## Troy City Board of Education Notes to Financial Statements

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

#### Funding Requirements (continued)

For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the Board for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the Board. This reduction in the employer contribution ceases upon notification to the Board of the attainment of Medicare coverage.

#### Plan Membership and Benefits

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eye glasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retiree members and dependents are eligible for the PEEHIP Supplemental Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan, or the State or Local Governmental Plans administered by the State Employees' Insurance Board (SEIB).

#### Plan Membership and Benefits (continued)

Effective January 1, 2020, Medicare eligible members and Medicare eligible dependents who are covered on a retiree contract were enrolled in the United Healthcare Group Medicare Advantage plan for PEEHIP retirees. The plan is fully insured, and members are able to have all of their Medicare Part A (hospital insurance), Part B (medical insurance), and Part D (prescription drug coverage) in one convenient plan. Retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Members have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2021, the Board reported a liability of \$9,995,359 for its proportionate share of the net OPEB liability. The net OPEB liability measured as of September 30, 2020 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2019. The Board's proportion of the net OPEB liability was based on a projection of the Board's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2020, the Board's proportion was 0.154015%, which was a decrease of 0.028792% from its proportion measured as of September 30, 2019.

For the year ended September 30, 2021, the System recognized OPEB benefit of \$681,359, with no special funding situations. At September 30, 2021, the System reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	[	Deferred	Deferred
	Οι	utflows of	Inflows of
	R	esources	Resources
Differences between expected and actual experience	\$	253,475	\$ 3,593,571
Changes of assumptions	:	3,491,301	1,856,047
Net difference between projected and actual earnings on OPEB			
plan investments		-	421
Changes in proportion and differences between employer			
contributions and proportionate share of contributions		156,726	2,383,176
Employer contributions subsequent to the measurement date		262,958	-
Total	\$ 4	4,164,460	\$ 7,833,215

\$262,958 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2022.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### Year ended September 30:

2022	(1,195,302)
2023	(1,180,076)
2024	(855,013)
2025	(905,018)
2026	59,425
Thereafter	144,271

#### **Actuarial assumptions**

The total OPEB liability was determined by an actuarial valuation as of September 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases <sup>1</sup>	3.25% - 5.00%
Long-term investment rate of return <sup>2</sup>	7.25%
Municipal Bond Index rate at the measurement date	2.25%
Municipal Bond Index rate at the prior measurement date	e 3.00%
Projected year for fiduciary net position (FNP) to be deple	eted 2040
Single equivalent interest rate the measurement date	3.05%
Single equivalent interest rate the prior measurement da	te 5.50%
Healthcare cost trend rate	
Pre-Medicare eligible	6.75%
Medicare eligible	**
Ultimate trend rate	
Pre-Medicare eligible	4.75% in 2027
Medicare eligible	4.75% in 2024

<sup>&</sup>lt;sup>1</sup> Includes 3.00% wage inflation.

Mortality rates for the period after service retirement are according to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using scale BB and adjusted 105% for males and 120% for females.

<sup>&</sup>lt;sup>2</sup> Compounded annually, net of investment expense, and includes inflation.

<sup>\*\*</sup>Initial Medicare claims are set based on scheduled increases through plan year 2022

#### **Actuarial assumptions (continued)**

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2015, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2016.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the September 30, 2019 valuation.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

		Long-Term
	Target	<b>Expected Rate</b>
	Allocation	of Return*
Fixed income	30.00%	4.40%
U.S. large stocks	38.00%	8.00%
U.S. mid stocks	8.00%	10.00%
U.S. small stocks	4.00%	11.00%
International developed market stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	100.00%	

<sup>\*</sup>Geometric mean, includes 2.5% inflation

#### **Discount Rate**

The discount rate (also known as the Single Equivalent Interest Rate ("SEIR"), as described by GASB 74) used to measure the total OPEB liability at September 30, 2020 was 3.05%.

The discount rate used to measure the total OPEB liability at the prior measurement date was 5.50%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately, 14.802% of the employer contributions were used to assist in funding retiree benefit payments in 2020. It is assumed that the 14.802% will increase at the same rate as expected benefits for the closed group until reaching an employer rate of 20.000%, at which point this amount will increase by 1.00% in subsequent years. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Therefore, the projected future benefit payments for all current plan members were projected through 2118. The long-term rate of return is used until the assets are expected to be depleted in 2040, after which the municipal bond rate is used.

## Sensitivity of the Board's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates

The following table presents the Board's proportionate share of the net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

		1% Decrease	Curr	ent Healthcare		1% Increase	
	(5.75	% decreasing to	Tre	nd Rate (6.75%	% (7.75% decreasing		
		3.75% for pre-	decreasi	ng to 4.75% for	5.75% for pi		
	М	edicare, Known	pre-Me	edicare, Known	Me	edicare, Known	
	decr	easing to 3.75%	decreasi	ng to 4.75% for	decre	easing to 5.75%	
	for Me	edicare eligible)	Me	edicare eligible)	for Me	dicare eligible)	
Net OPEB liability	\$	7,901,364	\$	9,995,359	\$	12,721,029	

The following table presents the Board's proportionate share of the net OPEB liability of the Trust calculated using the discount rate of 3.05%, as well as what the net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (2.05%)	Curre	nt Discount Rate (3.05%)	1% Increase (4.05%)			
Net OPEB liability	\$ 12,259,827	\$	9,995,359	\$	8,196,881		

## Troy City Board of Education Notes to Financial Statements

#### Note 4: POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

#### **OPEB** plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is located in the Trust's financial statements for the fiscal year ended September 30, 2020. The supporting actuarial information is included in the GASB Statement No. 74 *Report for PEEHIP* prepared as of September 30, 2020. Additional financial and actuarial information is available at www.rsa-al.gov.

#### **Note 5: RISK MANAGEMENT**

The Board is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund ("SIF"), Alabama Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state-owned properties and boards of education. The Board pays an annual premium based on the amount of coverage. The SIF is self-insured up to \$3.5 million per occurrence. The SIF purchases commercial insurance for claims, which in the aggregate exceed \$3.5 million. Errors and omissions insurance is purchased from Alabama Risk Management for Schools ("ARMS"), a public entity risk pool. ARMS collects the premiums and purchases commercial insurance for the amount of coverage requested by pool participants. The Board purchases commercial insurance for vehicle liability and fidelity bonds. Settled claims in the past three years have not exceeded the commercial insurance coverage.

Employee health insurance is provided through the Public Education Employees' Health Insurance Fund ("PEEHIF") administered by the Public Education Employees' Health Insurance Board. The fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are set annually based on the amounts necessary to fund coverage. The Board contributes the specified amount monthly to the PEEHIF for each employee.

The State Board of Adjustments is a state agency with which people can file claims against the Board to collect reimbursement for damages when all other means have been exhausted. The Board does not have insurance coverage for job-related injuries. Claims for employee job related injuries may be filed with the State Board of Adjustment. The Board of Adjustment determines if a claim is valid and determines the proper amount of compensation. Payments are made from state appropriated funds at no cost to the Board. No claims or related settlements have occurred in the past three years.

## Troy City Board of Education Notes to Financial Statements

#### **Note 6: COMMITMENTS AND CONTINGENCIES**

During the ordinary course of its operation, the Board is party to various claims, legal actions, and complaints. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Board, the liabilities which may arise from such actions would not result in losses which would exceed the liability insurance limits in effect at the time the claim arose or otherwise materially affect the financial condition of the Board or results of activities.

The Board had an open contract as of September 30, 2021 with Whaley Construction for renovations at Charles Henderson High School in the amount of \$2,297,927. The costs incurred through September 30, 2021 were \$124,032, and the remaining contract is \$2,173,895.

Troy City Board of Education
Required Supplementary Information
Schedule of the Employer's Proportionate Share of the Net Pension Liability
Teachers' Retirement System of Alabama

As of September 30,	2020	2019	2018	2017	2016	2015	2014
Employer's proportion of the collective net pension liability	0.141843%	0.156481%	0.154827%	0.157690%	0.159713%	0.160140%	0.169204%
Employer's proportionate share of the collective net pension liability	\$ 17,545,000	\$ 17,302,000	\$ 15,394,000	\$ 15,499,000	\$ 17,291,000	\$ 16,760,000	\$ 15,371,000
Employer's covered payroll* Employer's proportionate share of the collective net pension liability as a percentage of its	\$ 10,404,677	\$ 10,579,086	\$ 10,364,906	\$ 10,774,800	\$ 10,135,066	\$ 10,143,132	\$ 10,738,350
covered payroll	168.63%	163.55%	148.52%	143.84%	170.61%	165.23%	143.14%
Plan fiduciary net position as a percentage of the total pension liability	67.72%	69.85%	72.29%	71.50%	67.93%	67.51%	71.01%

<sup>\*</sup> Employer's covered payroll during the measurement period is the total payroll on which contributions to the pension plan are based. For FY 2021, the measurement period is October 1, 2019 through September 30, 2020.

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

#### Troy City Board of Education Required Supplementary Information Schedule of Employers' Contributions Teachers' Retirement System of Alabama

For the years ended September 30,		2021	2020	2019	2018	2017	2016	2015
Contractually required contribution**  Contributions in relation to the actuarially	\$ 1,	,223,874	\$ 1,245,078	\$ 1,255,292	\$ 1,242,460	\$ 1,234,363	\$ 1,199,428	\$ 1,181,735
determined contribution	1,	,223,874	1,245,078	1,255,292	1,242,460	1,234,363	1,199,428	1,181,735
Contribution deficiency (excess)	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 
Employer's covered payroll*	\$ 10,	,317,707	\$ 10,404,677	\$ 10,579,086	\$ 10,364,906	\$ 10,774,800	\$ 10,135,066	\$ 10,143,132
Contributions as a percentage of covered payroll		11.86%	11.97%	11.87%	11.99%	11.46%	11.83%	11.65%

<sup>\*</sup> Employer's covered payroll is the total payroll on which contributions to the pension plan are based for those employees who are participating in the pension plan.

**Note**: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

<sup>\*\*</sup>The amount of contractually required contributions is equal to the amount that would be recognized as additions from the employer's contributions in the pension plan's schedule of changes in fiduciary net position during the period that coincides with the employer's fiscal year. For participation in the TRS, this would not include amounts paid to TRS for the Pre-retirement Death Benefit, Term Life Insurance or Administrative Expenses. It does include the amounts paid to TRS for the Employer's portion of the Normal Cost and Accrued Liability.

# Troy City Board of Education Required Supplementary Information Schedule of the Employer's Proportionate Share of the Net OPEB Liability Alabama Retired Education Employees' Health Care Trust

As of September 30,	2020	2019	2018	2017
Employer's proportion of the collective net pension liability	0.154015%	0.182807%	0.183384%	0.179698%
Employer's proportionate share of the collective net pension liability	\$ 9,995,359	\$ 6,896,884	\$ 15,071,829	\$ 13,346,941
Employer's covered-employee payroll during the measurement period*	\$ 10,404,677	\$ 10,579,086	\$ 10,364,906	\$ 10,774,800
Employer's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	96.07%	65.19%	145.41%	123.87%
Plan fiduciary net position as a percentage of the total collective OPEB liability	19.80%	28.14%	14.81%	15.37%

<sup>\*</sup>Employer's covered payroll during the measurement period is the total covered payroll. For FY 2021, the measurement period is October 1, 2019 through September 30, 2020.

**Note**: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available. For years following the valuation date (when no new valuation is performed), covered payroll has been set to equal to the covered payroll from the most recent valuation.

# Troy City Board of Education Required Supplementary Information Schedule of Employers' Contributions Alabama Retired Education Employees' Health Care Trust

For the years ended September 30,		2021		2020		2019		2018
Contractually required contribution	\$	262,958	\$	303,251	\$	518,824	\$	451,747
Contributions in relation to the actuarially determined contribution		262,958		303,251		518,824		451,747
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	_
Employer's covered-employee payroll	\$ 1	0,317,707	\$ 1	0,404,677	\$ 1	10,579,086	\$ :	10,364,906
Contributions as a percentage of covered-employee payroll		2.55%		2.91%		4.90%		4.36%

**Note**: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available. Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which contributions are reported.

#### Troy City Board of Education Notes to Required Supplementary Information

#### **Note 1: PLAN CHANGES IN BENEFIT TERMS**

#### Teachers' Retirement System of Alabama

There have been no changes in benefits since the prior valuation.

#### Alabama Retired Education Employees' Health Care Trust

Beginning in plan year 2021, the MAPD plan premium rates exclude the ACA Health Insurer Fee which was repealed on December 20, 2019. Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the MAPD plan. The Health Plan is changed each year to reflect the ACA maximum annual out-of-pocket amounts.

#### **Note 2: CHANGES OF ASSUMPTIONS**

#### Teachers' Retirement System of Alabama

The discount rate used was 7.70%, as compared to 7.75% at the prior measurement date.

#### Alabama Retired Education Employees' Health Care Trust

The discount rate used was 3.05%, as compared to 5.50% at the prior measurement date.

#### Note 3: METHODS AND ASSUMPTIONS USED TO DETERMINE CONTRIBUTION RATES

#### <u>Teachers' Retirement System of Alabama</u>

Actuarial cost method
Amortization method
Remaining amortization period
Asset valuation method
Inflation
Salary increases
Investment rate of return

Entry Age
Level percent closed
25.7 years
Five year smoothed market
2.75%
3.25 - 5.00%, including inflation
7.70%, net of pension plan investment expense, including inflation

## Troy City Board of Education Note to Required Supplementary Information (Continued)

#### Note 3: METHODS AND ASSUMPTIONS USED TO DETERMINE CONTRIBUTION RATES (Continued)

#### Alabama Retired Education Employees' Health Care Trust

The actuarially determined contribution rates in the schedule of employer contributions were calculated as of September 30, 2016, which is three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method Entry Age Normal
Amortization Method Level percent of pay
Remaining Amortization Period 24 years, closed

Asset Valuation Method Market Value of Assets

Inflation 2.75%

Healthcare Cost Trend Rate:

Pre-Medicare Eligible 7.00% Medicare Eligible 5.00%

**Ultimate Trend Rate:** 

Pre-Medicare Eligible 4.75% Medicare Eligible 4.75%

Year of Ultimate Trend Rate 2026 for Pre-Medicare Eligible

2024 for Medicare Eligible

Investment Rate of Return 5.00%, including inflation



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## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board Troy City Board of Education Troy, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Troy City Board of Education (the "Board") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated June 21, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

CARR, RIGGS & INGRAM, LLC

Carr, Riggs & Ungram, L.L.C.

CPAs and Advisors Enterprise, Alabama

June 23, 2022



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## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Members of the Board Troy City Board of Education Troy, Alabama

#### **Report on Compliance for Each Major Federal Program**

We have audited Troy City Board of Education's (the "Board's") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have direct and material effect on each of the Board's major federal programs for the year ended September 30, 2021. The Board's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the Board's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Board's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the Board complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.

#### **Report on Internal Control Over Compliance**

Management of the Board is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Board's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Very truly yours,

CARR, RIGGS & INGRAM, LLC

Carr, Riggs & Ungram, L.L.C.

CPAs and Advisors Enterprise, Alabama

June 23, 2022

#### Troy City Board of Education Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2021

For the	year ende	d Septemi	ber 30, 2021
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For the year enaea September 30, 2021		Through		
Federal Grantor/Pass-Through	Assistance	Grantor's	Passed Through	
Grantor Program Title	Listing No.	Number	_	Expenditures
Social Security Administration				
Direct Program				
Disability/SSI Cluster				
Social Security Disability Insurance	96.001	N/A	\$ -	\$ 500
U.S. Department of Education				
Passed through State Department of Education				
Title I Grants to Local Educational Agencies	84.010	199	-	1,242,977
Supporting Effective Instruction State Grant	84.367	199	-	113,031
Rural Education	84.358	199	-	26,163
Rehabiliation Services				
Vocational Rehabilitation Grants to States	84.126	199	-	32,028
Student Support and Academic Enrichment Program	84.424A	199	-	92,170
COVID-19 - Education Stabilization Fund - CARES Act GEER	84.425C	199	-	84,647
COVID-19 - Education Stabilization Fund - CARES Act ESSER	84.425D	199	-	363,700
COVID-19 - Education Stabilization Fund - CARES Act ESSER I	84.425D	199	-	80,282
Subtotal for 84.425			-	528,629
Career and Technical Education – Basic Grants to States	84.048	199	-	44,783
Subtotal			-	2,079,781
Special Education Cluster (IDEA)				
Special Education Grants to States	84.027	199	-	464,312
Special Education Preschool Grants	84.173	199	-	19,320
Subtotal Special Education Cluster (IDEA)			-	483,632
Passed through Phoenix City Board of Education				
Title I Grants to Local Educational Agencies	84.010	N/A	-	6,111
Subtotal for 84.010			-	1,249,088
English Language Acquisition State Grants	84.365	N/A	-	2,788
Subtotal			-	8,899
Total U.S. Department of Education			-	2,572,312

(Continued)

#### Troy City Board of Education Schedule of Expenditures of Federal Awards (Continued) For the Year Ended September 30, 2021

		Through		
Federal Grantor/Pass-Through	Assistance	Grantor's	Passed Through	
Grantor Program Title	Listing No.	Number	to Subrecipients	Expenditures
U.S. Department of Agriculture				
Passed through State Department of Education Child Nutrition Cluster				
School Breakfast Program (SBP)	10.553	199	-	53,931
National School Lunch Program*	10.555	199	-	36,587
National School Lunch Program	10.555	199	-	167,657
COVID-19 School Programs Emergency Operational Costs Reimbursement Program	10.555	199	-	57,249
Summer Food Service Program for Children	10.559	199	-	666,862
Subtotal Child Nutrition Cluster			-	982,286
COVID-19 Pandemic Electronic Benefit Transfer (P-EBT)				
Local Level Administrative Cost Grant	10.649	199	-	1,110
State Administrative Expenses for Child Nutrition	10.560	199	-	3,192
Total U.S. Department of Agriculture			-	986,588
U.S. Department of Defense Direct Programs				
ROTC Language and Cultural Training Grants	12.357	N/A	-	44,798
U.S. Department of Treasury Passed through State Department of Education				
COVID-19 - Coronavirus Relief Fund	21.019	N/A	-	179,806
Total expenditures of federal awards			\$ -	\$ 3,784,004

<sup>\*</sup>USDA Food Distribution Program and Fresh Fruit and Vegetable Program - No actual cash transactions.

## Troy City Board of Education Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2021

#### **Note 1: BASIS OF ACCOUNTING**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed in the schedule of expenditures of federal awards (the "SEFA" or the "Schedule"). Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of such revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Board; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements, such as with equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criteria.

For purposes of the SEFA, federal awards include all grants, contracts, and similar agreements entered into directly with the federal government and other pass through entities. The Board has obtained Assistance Listing ("AL") numbers to ensure that all programs have been identified in the SEFA. AL numbers have been appropriately listed by applicable programs. Federal programs with different AL numbers that are closely related because they share common compliance requirements are defined as a cluster by the Uniform Guidance. Three clusters are separately identified in the SEFA and are the following:

**Child Nutrition Cluster** - Includes awards that assist States in administering food services that provide healthful, nutritious meals to eligible children in public and non-profit private schools, residential child care institutions, and summer recreation programs; and encourage the domestic consumption of nutritious agricultural commodities.

**Special Education Cluster** - Includes awards that ensure that all children with disabilities have available to them a free appropriate public education which emphasizes special education and related services designed to meet their unique needs; ensure that the rights of children with disabilities and their parents or guardians are protected; assist States, localities, educational service agencies and Federal agencies to provide for the education of all children with disabilities; and assess and ensure the effectiveness of efforts to educate children with disabilities.

**Disability Insurance/SSI Cluster** - Includes awards that provide benefits to disabled wage earners and their families in the event the family wage earner becomes disabled. These awards provide payments to financially needy individuals who are aged, blind, or disabled.

# Troy City Board of Education Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2021

#### **Note 2: INDIRECT COSTS**

The Board has not elected to use the 10% de Minimis indirect cost rate.

#### Note 3: RELATIONSHIP OF THE SCHEDULE TO PROGRAM FINANCIAL REPORTS

The amounts reflected in the financial reports submitted to the awarding Federal, State and/or pass-through agencies and the SEFA may differ. Some of the factors that may account for any difference include the following:

- The Board's fiscal year end may differ from the program's year-end.
- Accruals recognized in the SEFA, because of year-end procedures, may not be reported in the program financial reports until the next program reporting period.
- Fixed asset purchases and the resultant depreciation charges are recognized as fixed assets in the Board's financial statements and as expenditures in the program financial reports.

#### **Note 4: FEDERAL PASS-THROUGH FUNDS**

The Board is also the sub-recipient of federal funds that have been subjected to testing and are reported as expenditures and listed as federal pass-through funds. Federal awards other than those indicated as "pass-through" are considered direct and will be designated accordingly.

#### **Note 5: SCHOOL-WIDE PROGRAM**

The Board utilizes its funding under Title I to operate a "school-wide program". School-wide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to a targeted group of students.

#### **Note 6: CONTINGENCIES**

Grant monies received and disbursed by the Board are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the Board does not believe that such disallowance, if any, would have a material effect on the financial position of the Board. As of June 21, 2022, there were no known material questioned or disallowed costs as a result of grant audits in process or completed.

# Troy City Board of Education Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2021

#### **Note 7: DONATED FOOD PROGRAM**

The value of non-cash commodities received from the federal government in connection with the donated food program is reflected in the accompanying financial statements. The total assigned value of commodities donated was \$36,587 for fiscal year 2021.

#### **Note 8: LOANS AND LOAN GUARANTEES**

The Board did not have any loans or loan guarantee programs required to be reported on the schedule for the fiscal year ending September 30, 2021.

#### **Note 9: SUBRECIPIENTS**

The Board did not provide federal funds to subrecipients for the fiscal year ending September 30, 2021.

#### **Section I: Summary of Auditors' Results**

#### **Financial Statements**

1.	Type of auditors' report issued Unmodified		
2.	Inter	nal control over financial reporting:	
	a.	Material weaknesses identified?	No
	b.	Significant deficiencies identified not considered to be material weaknesses?	None noted
	C.	Noncompliance material to the financial statements noted?	No

#### **Federal Awards**

1.	Type of auditors' report issued on compliance for major programs  Unmodified		
2.	Internal control over major programs:		
	a. Material weaknesses identified?	No	
	b. Significant deficiencies identified not considered to be material weaknesses?	None noted	
3.	Any audit findings disclosed that are required to be reported in accordance with 2CFR section 200.516(a)?	No	

4. Identification of major programs

AL Number	er Federal Program				
84.425C	COVID-19 - Education Stabilization Fund - CARES Act GEER				
84.425D	COVID-19 - Education Stabilization Fund - CARES Act ESSER				
84.425D	COVID-19 - Education Stabilization Fund - CARES Act ESSER II				
84.010	Title I Grants to Local Educational Agencies				

- 5. Dollar threshold used to distinguish between type A and type B programs \$750,000
- 6. Auditee qualified as low-risk under 2CFR 200.520 Yes

#### **Section II: Financial Statements Findings**

No such findings in the current year.

#### **Section III: Federal Award Findings and Questioned Costs**

No such findings in the current year.

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### Troy City Board of Education



#### **Summary Schedule of Prior Audit Findings**

2020-001 – Corrective action was taken